State of Rhode Island and Providence Plantations

Budget



Fiscal Year 2009

Donald L. Carcieri, Governor

The Agency

Department of Labor and Training

Agency Operations

The Department of Labor and Training provides a comprehensive array of employment and training services to Rhode Islanders and administers the laws governing workforce regulation, safety and labor law enforcement. The Department consists of the following six programs: Executive Management, Income Support, Workforce Development Services, Worker's Compensation, Workforce Regulation and Safety and the Labor Relations Board.

The Executive Management Program is responsible for strategic planning, policy and oversight to promote all departmental functions and to ensure the efficient and effective use of federal and state resources.

The Income Support Program encompasses all functions and activities related to Unemployment Insurance, Temporary Disability Insurance, and the Police and Fire Relief Fund.

The Workforce Development Program consists of employment and training programs designed to help individuals find gainful employment and employers suitable workers. It includes the Governor's Workforce Board Rhode Island develops of strategic plans, policies, and program development to coordinate employment and training related programs link these activities with key partners and stakeholder to create and address a demand-driven workforce agenda for the state.

The Workers Compensation Program operates the State's Workers' Compensation System. The Dr. Donley Center provides rehabilitation services for workers injured on the job. The Workers' Compensation Education unit provides information to workers and employers regarding Workers' Compensation laws and regulations.

The Workforce Regulation and Safety Program is responsible for enforcing laws relating to professional regulation, labor standards, occupational health and safety and certification of weights and measures.

The Labor Relations Board is responsible for public sector bargaining unit determinations collective bargaining elections and investigates charges of unfair practices.

Agency Objectives

To provide the public programs for workforce development, income support, injured workers services, and workforce regulation and safety that exceed customer expectations, lead to an improved economy, and enhance the quality of life for all residents.

Statutory History

R.I.G.L. 42-16 created the department in 1996. R.I.G.L. 42-6 authorizes the appointment of the Director of Labor and Training.

Department of Labor and Training

	FY 2006 Actual	FY 2007 Actual	FY 2008 Enacted	FY 2008 Revised	FY 2009 Recommended
Expenditures by Program					
Central Management	788,194	617,433	678,804	635,328	670,676
Workforce Development Services	24,295,930	22,116,157	34,321,744	36,751,185	26,276,029
Workforce Regulation and Safety	3,267,706	3,383,285	2,736,797	2,479,609	2,377,263
Income Support	397,925,583	410,704,107	410,087,117	425,623,454	437,108,936
Injured Workers Services	11,221,729	9,821,682	11,087,418	11,085,719	11,575,922
Labor Relations Board	144,704	354,544	473,214	427,742	461,579
Total Expenditures	\$437,643,846	\$446,997,208	\$459,385,094	\$477,003,037	\$478,470,405
Expenditures By Object					
Personnel	41,669,148	37,954,424	41,675,344	39,664,500	39,082,187
Operating Supplies and Expenses	6,160,273	4,760,557	11,719,693	5,271,844	4,736,501
Aid To Local Units Of Government	-	-	-	-	-
Assistance, Grants and Benefits	374,243,209	389,983,642	399,066,547	417,223,725	423,648,419
Subtotal: Operating Expenditures	\$422,072,630	\$432,698,623	\$452,461,584	\$462,160,069	\$467,467,107
Capital Purchases and Equipment	2,434,531	363,326	864,074	984,196	933,759
Debt Service	-	-	-	-	-
Operating Transfers	13,136,685	13,935,259	6,059,436	13,858,772	10,069,539
Total Expenditures	\$437,643,846	\$446,997,208	\$459,385,094	\$477,003,037	\$478,470,405
Expenditures By Funds					
General Revenue	7,324,546	7,146,779	6,583,162	6,377,187	6,299,992
Federal Funds	33,831,488	29,931,444	28,124,845	35,037,304	35,395,196
Restricted Receipts	15,355,905	15,552,019	28,283,698	25,075,274	19,068,769
Other Funds	381,131,907	394,366,966	396,393,389	410,513,272	417,706,448
Total Expenditures	\$437,643,846	\$446,997,208	\$459,385,094	\$477,003,037	\$478,470,405
FTE Authorization	510.7	467.9	454.9	417.5	407.2
Agency Measures					
Minorities as a Percentage of the Workforce	12.8%	13.2%	13.2%	13.2%	13.4%
Females as a Percentage of the Workforce	67.4%	67.0%	68.2%	68.2%	68.0%
Persons with Disabilities as a Percentage of	0.00/	0 = 0/	0.60/	0.69/	0.70/
the Workforce	2.3%	2.5%	2.6%	2.6%	2.7%

Department of Labor and Training Central Management

Program Operations

Organized through the Director's office, the Executive Management Program provides leadership, management, planning and program oversight for all departmental activities. An important aspect of the Executive Management program involves the sharing of information with the Department and the Governor's staff, other department directors and agency heads, U.S. Department of Labor representatives, state and federal legislators, local employment and training officials and professional service organizations.

The Executive Management Program provides administrative services for the Department including, legal services, purchasing, and financial management. The Legal Services unit litigates for the department, interprets law and regulations, and provides counsel to the Director and staff on complex legal issues. The Facilities Management and Purchasing Units manage purchasing functions, operates a central stock and mail room, coordinates the maintenance and support of facilities and other ancillary services. The Financial Management unit prepares the department's budgets, performs appropriation control and cash management functions, and is responsible for all federal and state financial reporting requirements. The Human Resources, Facilities Management and Information Systems functions are administered in collaboration with the Department of Administration. The Human Resources unit processes all personnel actions, maintains central personnel files and assists with labor relations. The Information Services unit provides the coordination, planning, technical evaluation and implementation of information systems.

Program Objectives

To provide leadership, management and strategic planning in the development and implementation of a cost efficient and productive system of service delivery.

To provide competent legal representation and consultation to all departmental staff requiring such service.

To provide comprehensive financial management, staff development and management information services to all divisions within the department.

Statutory History

Title 42 of the Rhode Island General Laws establishes the responsibilities of the Director.

Department of Labor and Training Central Management

	FY 2006 Actual	FY 2007 Actual	FY 2008 Enacted	FY 2008 Revised	FY 2009 Recommended
Expenditures By Object					
Personnel	604,137	533,635	479,112	456,566	469,175
Operating Supplies and Expenses	174,866	81,381	72,325	90,403	78,423
Aid To Local Units Of Government	-	-	-	-	-
Assistance, Grants and Benefits	2,566	2,327	2,617	2,350	2,374
Subtotal: Operating Expenditures	\$781,569	\$617,343	\$554,054	\$549,319	\$549,972
Capital Purchases and Equipment	6,625	90	124,750	86,009	120,704
Debt Service	-	-	-	-	-
Total Expenditures	\$788,194	\$617,433	\$678,804	\$635,328	\$670,676
Expenditures By Funds					
General Revenue	231,644	139,265	195,297	182,584	184,235
Restricted Receipts	556,550	478,168	483,507	452,744	486,441
Total Expenditures	\$788,194	\$617,433	\$678,804	\$635,328	\$670,676
Program Measures	NC	NC	NC	NC	NC

Department of Labor and Training Workforce Development Services

Program Operations

The Workforce Development Services Program consists of several sub-programs that are designed to help individuals find meaningful work and assist them with basic readjustment and retraining.

The Employment Service program provides our customers with employment counseling, occupational exploration, aptitude test and performance testing, career guidance, job search workshops, resume writing seminars, and referrals to training programs.

The veterans' program provides the same services to veterans as it does to customers through a specialized veteran staff. Veterans are given priority on referrals for all job orders.

The Workforce Investment Act program provides employment and training programs to prepare youth, unskilled adults, and dislocated workers for entry or re-entry into the labor force. It offers vocational planning, job search workshops, work readiness training, classroom training, and on-the-job training.

The Labor Market Information (LMI) program operates as a clearing office for a employment statistics and demographic information.

The Governor's Workforce Board Rhode Island establishes policies, goals and guidelines to coordinate employment and training related programs and supports efforts to link these activities with economic development strategies. The board oversees funding ensuring that strategic investments are made. A sub committee of the Governor's Workforce Board, the Human Resource Investment Council, under authority granted by R.I.G.L. 42-102, administers the Job Development Fund.

Program Objectives

To administer employment and training service programs to match job seekers with suitable job openings, and employers with suitable workers. To provide up-to-date labor market information to workers, employers and students and to help individuals find jobs.

Statutory History

The Federal Social Security Act of 1935 and the Wagner-Peyser Act created state employment service programs. The Workforce Investment Act of 1998 created state job development and training programs. R.I.G.L. 42-102 created the Rhode Island Human Resource Investment Council programs.

Department of Labor and Training Workforce Development Services

	FY 2006 Actual	FY 2007 Actual	FY 2008 Enacted	FY 2008 Revised	FY 2009 Recommended
Expenditures by Subprogram					
Employment Services	7,852,086	6,348,447	7,842,513	6,705,513	4,120,747
JPTA & Other Training Programs	12,986,974	10,894,357	10,345,820	17,237,382	15,335,404
Labor Market Information	932,705	661,636	661,280	654,543	784,983
Human Resource Investment Council	1,979,360	3,656,028	14,952,134	11,664,448	5,502,398
Veteran Services	544,805	555,689	519,997	489,299	532,497
Total Expenditures	\$24,295,930	\$22,116,157	\$34,321,744	\$36,751,185	\$26,276,029
Expenditures By Object					
Personnel	14,101,885	11,721,638	14,238,945	14,672,521	12,908,166
Operating Supplies and Expenses	1,725,714	2,149,930	1,799,396	2,415,182	2,083,148
Aid To Local Units Of Government	-	-	-	-	-
Assistance, Grants and Benefits	7,404,899	8,117,178	18,141,964	19,517,046	11,221,041
Subtotal: Operating Expenditures	\$23,232,498	\$21,988,746	\$34,180,305	\$36,604,749	\$26,212,355
Capital Purchases and Equipment	1,063,432	93,034	141,439	146,436	63,674
Debt Service	-	-	-	-	-
Operating Transfers	-	34,377	-	-	-
Total Expenditures	\$24,295,930	\$22,116,157	\$34,321,744	\$36,751,185	\$26,276,029
Expenditures By Funds					
General Revenue	293,000	473	2,500	6,296	101,561
Federal Funds	16,234,122	13,471,091	13,368,113	20,022,527	19,208,891
Restricted Receipts	1,979,360	3,656,028	14,952,134	11,664,448	5,502,398
Other Funds	5,789,448	4,988,565	5,998,997	5,057,914	1,463,179
Total Expenditures	\$24,295,930	\$22,116,157	\$34,321,744	\$36,751,185	\$26,276,029
Program Measures					
Adult Dislocated Worker Retention Rate	82.5%	85.3%	90.0%	90.0%	90.0%

Department of Labor and Training Workforce Regulation and Safety

Program Operations

Workforce Regulation & Safety is a regulatory division charged with enforcing the safety laws that protect the states' workforce for fair collection of wages, child labor laws, safety in public buildings, trade licensing, apprenticeship training, hazardous substance exposure, weights and measures, and prevailing wage laws. This is accomplished through licensing, inspection programs, educational programs, and enforcement of the various labor laws.

The Labor Standards unit enforces labor laws. It provides for worker protection in the areas of wages and hours, including but not limited to payment and collection of wages, minimum wages, and overtime provisions. The division also enforces laws regarding work permits on Sundays and holidays, child labor, parental and family leave, and industrial homework.

The Occupational Safety Unit safeguards public and private sectors workplace environments by enforcing laws relating to safety compliance, elevators, boilers, and hazardous substances.

The Trade Licensing unit licenses trade members, and monitors and enforces trade laws pertaining to electricians, hoisting engineers, pipefitters, refrigeration technicians, sprinkler fitters, plumbers, sheet metal workers and telecommunications technicians. Staff responsibilities include conducting on-site inspections to safeguard the health, safety, and welfare of the general public.

The Prevailing Wage unit is responsible for preventing unfair competition and worker exploitation. This is accomplished by enforcing prevailing wage rates for hours worked on public construction projects and ensuring that prevailing wages are paid in accordance with the laws.

Program Objectives

To impartially administer the labor laws designed to protect consumers, employees, and employers and to ensure the Rhode Island workplace is a safe, competitive, fair environment to work or conduct business.

Statutory History

In 1939, R.I.G.L. 42-16 established the Department of Labor and defined its functions. The Department of Labor and the Department of Employment and Training were merged into the Department of Labor and Training effective August 6, 1996 by 96-H-8219 Sub A.

Department of Labor and Training Workforce Regulation and Safety

	FY 2006 Actual	FY 2007 Actual	FY 2008 Enacted	FY 2008 Revised	FY 2009 Recommended
Expenditures by Subprogram					
Labor Standards	590,183	1,233,271	1,114,235	720,063	589,715
Occupational Safety	1,475,421	1,074,690	842,794	890,685	837,786
Professional Regulations	1,202,102	1,075,324	779,768	868,861	949,762
Total Expenditures	\$3,267,706	\$3,383,285	\$2,736,797	\$2,479,609	\$2,377,263
Expenditures By Object					
Personnel	2,789,578	2,730,173	2,531,004	2,268,863	2,155,588
Operating Supplies and Expenses	456,408	197,571	196,270	193,339	204,116
Aid To Local Units Of Government	-	-	-		
Assistance, Grants and Benefits	3,306	441,706	3,372	3,433	3,449
Subtotal: Operating Expenditures	\$3,249,292	\$3,369,450	\$2,730,646	\$2,465,635	\$2,363,153
Capital Purchases and Equipment	18,414	13,835	6,151	13,974	14,110
Debt Service	-	-	-	-	-
Operating Transfers	-	-	-	-	-
Total Expenditures	\$3,267,706	\$3,383,285	\$2,736,797	\$2,479,609	\$2,377,263
Expenditures By Funds					
General Revenue	3,267,706	3,383,285	2,736,797	2,479,609	2,377,263
Total Expenditures	\$3,267,706	\$3,383,285	\$2,736,797	\$2,479,609	\$2,377,263
Program Measures					
Percentage of Boilers and Pressure Vessels Compliant with Code upon Initial Inspection	97.6%	98.5%	92.0%	92.0%	92.0%
Percentage of Elevators and Escalators Compliant with Applicable Codes	72.0%	80.0%	80.0%	80.0%	80.0%

Department of Labor and Training Income Support

Program Operations

The mission of the Income Support Program is to provide customers with income support services in a timely, efficient and courteous manner. This mission is accomplished by providing accurate information; by interpreting and applying the state and federal laws, policies, and regulations in a fair and consistent manner for all customers; and by maintaining confidentiality of all information. The income support programs provide Unemployment Insurance, Temporary Disability Insurance, and Police and Fire Relief Benefits.

Unemployment Insurance provides temporary income support to workers who have lost employment through no fault of their own. While claiming benefits an individual must be able to work, be available for work, be actively seeking employment, and be willing to accept suitable work when it is offered. Applicants must meet a minimum earnings standard and state statute requirements in order to qualify for benefits. Unemployment Insurance benefits are funded from Rhode Island employer contributions based upon their experience rating.

Temporary Disability Insurance pays weekly benefits to individuals who are unable to work due to non-work related illness or injury. The disability must be certified by a qualified healthcare provider (QHP) and the disabled worker must meet a minimum earnings standard in order to qualify for benefits. The Temporary Disability Insurance Program is financed entirely from employee contributions.

Police and Fire Relief provides financial compensation to police officers, firefighters, and crash rescue personnel and correctional officers and/or their families for death or disabling injuries. Tuition benefits are also provided for dependent children at Rhode Island state colleges.

Program Objectives

To administer the income support programs in a timely, efficient, and courteous manner with concentration on continuous improvement.

To comply with the regulations and guidelines established by the United States Department of Labor.

Statutory History

Title 28 Chapters 39-44 of the Rhode Island General Laws include general provisions relating to Unemployment Insurance and Temporary Disability Insurance programs. R.I.G.L. 45-19 relates to Police and Fire Funds.

Department of Labor and Training Income Support

	FY 2006 Actual	FY 2007 Actual	FY 2008 Enacted	FY 2008 Revised	FY 2009 Recommended
Expenditures by Subprogram					
Unemployment Insurance	223,314,655	233,475,212	229,276,807	246,013,174	256,380,744
Temporary Disability Insurance Fund	171,454,820	173,959,007	177,634,956	176,329,324	177,552,838
Fire and Police	3,156,108	3,269,888	3,175,354	3,280,956	3,175,354
Total Expenditures	\$397,925,583	\$410,704,107	\$410,087,117	\$425,623,454	\$437,108,936
Expenditures By Object					
Personnel	17,106,839	15,887,985	16,090,051	14,276,247	15,027,265
Operating Supplies and Expenses	3,122,593	1,974,710	9,217,915	2,017,325	1,862,404
Aid To Local Units Of Government	-	-	-	-	-
Assistance, Grants and Benefits	364,127,864	378,826,363	378,276,318	394,908,984	409,689,622
Subtotal: Operating Expenditures	\$384,357,296	\$396,689,058	\$403,584,284	\$411,202,556	\$426,579,291
Capital Purchases and Equipment	431,602	114,167	443,397	562,126	460,106
Debt Service	-	-	-	-	-
Operating Transfers	13,136,685	13,900,882	6,059,436	13,858,772	10,069,539
Total Expenditures	\$397,925,583	\$410,704,107	\$410,087,117	\$425,623,454	\$437,108,936
Expenditures By Funds					
General Revenue	3,156,108	3,269,888	3,175,354	3,280,956	3,175,354
Federal Funds	17,828,750	16,459,677	14,756,732	15,014,777	16,186,305
Restricted Receipts	1,598,266	1,596,141	1,760,639	1,872,363	1,504,008
Other Funds	375,342,459	389,378,401	390,394,392	405,455,358	416,243,269
Total Expenditures	\$397,925,583	\$410,704,107	\$410,087,117	\$425,623,454	\$437,108,936
Program Measures					
Initial Unemployment Insurance Claims					
Promptly Paid	96.2%	95.4%	95.0%	95.0%	95.0%
Initial Unemployment Insurance Claims					
Accurately Paid	96.5%	96.4%	96.2%	96.2%	96.2%
Percentage of Wage Information Transferred	05.00/	05.00/			05.00/
to Other States on a Timely Basis	85.0%	85.6%	85.0%	85.0%	85.0%
Percentage of Temporary Disability Claims Filed that are Either Authorized or					
Disallowed within 21 Days of their Receipt	78.5%	78.8%	78.8%	78.8%	78.8%
Percentage of Nonmonetary Determinations					
Receiving an Acceptable Grade for Completen	iess				
of Fact-Finding and Correctness	89.7%	85.4%	87.0%	87.0%	89.0%

Department of Labor and Training Injured Workers Services

Program Operations

The Injured Workers Services Division monitors procedures and payments made by insurance carriers to employees unable to work because of job related injury and collects and disseminates statistical data. This division also provides vocational and physical rehabilitation assistance, as well as educational seminars, which are available to employers, employees, insurers, attorneys, and medical professionals and responds to compliance and fraud issues. The division is made up of the Workers' Compensation (administrative) unit, the Dr. John E. Donley Rehabilitation Center and the Fraud and Prevention Compliance unit.

The Workers' Compensation (administrative) unit monitors all claim filings to ensure proper payment by the insurance carrier and maintains all corresponding records and statistical data. It creates a self-insured program for large companies who meet certain criteria.

The Education unit provides services pertaining to workplace safety and Workers' Compensation system information.

The Rehabilitation Unit, housed at the Dr. John E. Donley Rehabilitation Center provides broadbased rehabilitation programs for injured workers with the Workers' Compensation System. Services include complete evaluations and treatment programs.

The Fraud Prevention and Compliance unit's mission is to detect, prevent, and refer for criminal prosecution and suspected fraudulent activity related to Workers' Compensation, as well as to ensure employer and insurer confidence with the requirements of the Workers' Compensation Act.

Program Objectives

To maintain a WC system that is fair to both employees and employers.

To maintain a WC system that emphasizes and rewards safety in the workplace.

To maintain a WC system that is cost-competitive with insurance coverage for employers available at a low cost.

To maintain a WC system that is free from fraud and ensures that all employers subject to the Act carry the proper insurance coverage.

Statutory History

Title 28, Chapters 29 through 38 of the General Laws of Rhode Island contain provisions relating to state and municipal employees, report of injuries, benefits, and other aspects of the WC system.

Department of Labor and Training Injured Workers Services

	FY 2006 Actual	FY 2007 Actual	FY 2008 Enacted	FY 2008 Revised	FY 2009 Recommended
Expenditures by Subprogram					
Workers' Compensation Compliance	6,318,203	5,505,030	6,301,369	6,193,391	6,677,314
Education and Rehabilitation	4,903,526	4,316,652	4,786,049	4,892,328	4,898,608
Total Expenditures	\$11,221,729	\$9,821,682	\$11,087,418	\$11,085,719	\$11,575,922
Expenditures By Object					
Personnel	6,889,108	6,731,492	7,887,721	7,583,428	8,083,176
Operating Supplies and Expenses	868,924	376,266	414,994	538,239	489,169
Aid To Local Units Of Government	-	-	-	-	-
Assistance, Grants and Benefits	2,701,880	2,594,910	2,642,276	2,791,837	2,731,858
Subtotal: Operating Expenditures	\$10,459,912	\$9,702,668	\$10,944,991	\$10,913,504	\$11,304,203
Capital Purchases and Equipment	761,817	119,014	142,427	172,215	271,719
Debt Service	-	-	-	-	-
Operating Transfers	-	-	-	-	-
Total Expenditures	\$11,221,729	\$9,821,682	\$11,087,418	\$11,085,719	\$11,575,922
Expenditures By Funds					
Restricted Receipts	11,221,729	9,821,682	11,087,418	11,085,719	11,575,922
Total Expenditures	\$11,221,729	\$9,821,682	\$11,087,418	\$11,085,719	\$11,575,922
Program Measures					
Return to Work Rate	96.0%	96.0%	96.0%	96.0%	96.0%
Percentage of Students Completing the Computer Skills Workshop who pass the					
Proficiency Exam	82.0%	94.0%	97.0%	97.0%	98.0%
Percentage of First Reports on Injury Filed Within Ten Days of Work Related Injury	68.0%	75.0%	75.0%	75.0%	75.0%

Department of Labor and Training Labor Relations Board

Program Operations

The Rhode Island State Labor Relations Act declares that it is the public policy of the State to encourage the practice and procedure of collective bargaining, and to protect employees in the exercise of full freedom of association, self organization and designation of representatives of their own choosing for the purposes of collective bargaining. It is in the public interest that an equality of bargaining power between the employer and the employees be established and maintained. To that end, the Rhode Island State Labor Relations Board is empowered to make bargaining unit determinations, settle controversies as to employee representation, and to prevent unfair labor practices, through informal hearing, investigation, and the formal hearing process.

Program Objectives

To provide for expeditious resolution of representation election petitions, requests for unit clarification/accretion, and charges of unfair labor practices, through hearings and investigations, in accordance with the provisions of the Rhode Island State Labor Relations Act and its amendments.

Statutory History

The statutory basis for the Labor Relations Board is contained within R.I.G.L. 28-7, et seq.; R.I.G.L. 28-9.1 through 28-9.7; and R.I.G.L. 36-11.

Department of Labor and Training Labor Relations Board

	FY 2006 Actual	FY 2007 Actual	FY 2008 Enacted	FY 2008 Revised	FY 2009 Recommended
Expenditures By Object					
Personnel	177,601	349,501	448,511	406,875	438,817
Operating Supplies and Expenses	(188,232)	(19,301)	18,793	17,356	19,241
Aid To Local Units Of Government	-	-	-	-	-
Assistance, Grants and Benefits	2,694	1,158	-	75	75
Subtotal: Operating Expenditures	(\$7,937)	\$331,358	\$467,304	\$424,306	\$458,133
Capital Purchases and Equipment	152,641	23,186	5,910	3,436	3,446
Debt Service	-	-	-	-	-
Operating Transfers	-	-	-	-	-
Total Expenditures	\$144,704	\$354,544	\$473,214	\$427,742	\$461,579
Expenditures By Funds					
General Revenue	376,088	353,868	473,214	427,742	461,579
Federal Funds	(231,384)	676	-	-	-
Total Expenditures	\$144,704	\$354,544	\$473,214	\$427,742	\$461,579
Program Measures					
Percentage of Cases Resolved	52.0%	59.0%	60.0%	60.0%	60.0%