Special Reports

Formula Aid to Cities and Towns

The Governor's FY 2011 budget recommends formula aid to cities and towns totaling \$78.2 million. This represents a 57.7 percent, or \$106.7 million decrease from the FY 2010 enacted level of funding. The tables on the following pages display the FY 2010 enacted, FY 2010 revised, and FY 2011 recommended levels of funding for formula aid to cities and towns by community. In general, formula state aid programs were level funded from the revised level with the exception of the motor vehicle tax phase-out program, which the Governor recommends eliminating in the FY 2011 budget. The narrative below describes each of the programs included on the tables. It should also be noted that updated formula drivers for PILOT and Distressed Community Relief Fund were incorporated for FY 2011. This results in increases and decreases by community depending on changes in relative wealth and other factors which are incorporated in determining entitlements.

<u>Payment in Lieu of Taxes</u> - Legislation creating this program requires the State of Rhode Island to reimburse cities and towns for property taxes that would have been due on certain types of real property that are exempted from taxation by state law. This includes property owned by nonprofit educational institutions, nonprofit hospitals, or any state owned hospital, veteran's facility, or correctional facility. Reimbursement is made for twenty-seven percent of all tax that would have been collected had the property been taxable, prorated to the amount appropriated for a given year. The Governor's recommendation is to level fund the program at the FY 2010 enacted level of \$27.6 million for the FY 2010 revised and FY 2011 budgets. Entitlements by community have been adjusted to reflect revenue which would have been lost resulting from eligible properties in the statutory reference year.

<u>Distressed Communities Relief Fund</u> – This program provides state assistance to those Rhode Island communities with the highest property tax burdens relative to the wealth of taxpayers. The amount of total funding distributed under this program is based on the amount enacted in the annual appropriations act. Entitlements for FY 2010 and FY 2011 by community reflect computations based upon the latest available qualifying data. The Governor's recommendation is to level fund the program at the FY 2010 enacted level of \$10.4 million for the FY 2010 revised and FY 2011 budgets.

State Library Aid - This program provides financial support for local public library services and for the construction and capital improvement of any free public library. A portion of library aid is disbursed directly to local libraries, including private libraries, while other aid is disbursed to the individual cities and towns. The Governor's recommendation is to level fund the program at the FY 2010 enacted level of \$8.7 million for the FY 2010 revised and FY 2011 budgets. Although total funding is level funded at the FY 2010 enacted level, distributions by community/library have been calculated based upon the latest available qualifying data from the statutory reference year. Library construction aid is fully funded in both years based on outstanding commitments.

Motor Vehicle Excise Tax - Legislation enacted during the 1999 General Assembly provides for a phase-out of the local excise tax on motor vehicles and trailers. This legislation was amended in 2002 to make the full phase out of the tax subject to the annual review and appropriation of the General Assembly. For fiscal year 2007, the value of the exemption from local taxes was increased to \$6,000 per vehicle. For FY 2009, the legislation was amended to reimburse only 98 percent of the exemption value, reflecting comparability with municipal motor vehicle tax collection rates. In FY 2010, \$135.3 million was enacted for the program. In the FY 2010 revised budget, the Governor recommends eliminating the final two quarter payments and recommends total funding of \$68.6 million. In FY 2011, the Governor recommends eliminating the program entirely and includes no appropriation in the budget recommendation.

Formula Aid to Cities and Towns

<u>Public Service Corporation Tax</u> - The tangible personal property of telegraph, cable and telecommunications corporations is exempt from local taxation, but is subject to taxation by the state at the average property tax statewide. For FY 2010 and FY 2011, the Governor recommends level funding the program as no growth is forecasted. Funds collected from this tax are distributed to cities and towns within the state on the basis of the ratio of the city or town population to the population of the state as a whole.

Meals and Beverage Local Sales and Use Tax – During the January 2003 session, the General Assembly enacted a one percent gross receipts tax on retail sales of meals and beverages in or from eating and/or drinking establishments. The taxes are collected by the Division of Taxation and distributed at least quarterly to the city or town where the meals and beverages were delivered. For FY 2010 and FY 2011, the Governor recommends level funding the program as no growth is forecasted.

Summary of Formula Aid to Cities and Towns

	FY 2007 Actual	FY 2008 Actual	FY 2009 Actual	FY 2010 Revised	FY 2011 Recommend
Municipal Police Incentive Pay	449,808	449,114	-	-	-
Municipal Fire Incentive Pay	221,130	224,997	-	-	-
Public Service Corporation Tax	10,347,757	9,204,590	9,204,590	10,194,401	10,194,401
Meals and Beverage Tax	18,830,298	18,749,285	18,808,231	18,808,231	18,808,231
Payment In Lieu of Taxes (PILOT)	27,766,967	27,766,967	27,580,409	27,580,409	27,580,409
Total Miscellaneous Aid	\$57,615,960	\$56,394,953	\$55,593,230	\$56,583,041	\$56,583,041
General Revenue Sharing	65,111,876	55,111,876	25,000,000	-	-
Total State Aid to Cities and Towns	\$65,111,876	\$55,111,876	\$25,000,000	-	-
Dist. Comm General Appropriation ¹	9,929,895	10,384,458	10,384,458	10,384,458	10,384,458
Total Distressed Communities Aid	\$9,929,895	\$10,384,458	\$10,384,458	\$10,384,458	\$10,384,458
Motor Vehicle Tax Phase-out Program ² Total Motor Vehicle Tax Phase-out Prog.	136,230,036 \$136,230,036	135,277,642 \$135,277,642	135,370,316 \$135,370,316	68,591,945 \$68,591,945	-
Subtotal Formula Aid - All Sources Percent Change from prior year	\$268,887,767 7.06%	\$257,168,929 -4.36%	\$226,348,004 -11.98%	\$135,559,444 -40.11%	\$66,967,499 -50.60%
Resource Sharing & Library Aid ³	8,711,692	8,746,199	8,733,284	8,773,398	8,773,398
Library Construction Aid	2,751,699	2,672,735	2,587,447	2,739,488	2,492,974
Total Library Aid	\$11,463,391	\$11,418,934	\$11,320,731	\$11,512,886	\$11,266,372
Property Revaluation Program	2,186,413	1,078,929	1,044,654	1,843,500	1,000,000
Total Other Aid	\$2,186,413	\$1,078,929	\$1,044,654	\$1,843,500	\$1,000,000
Total Aid Percent Change from prior year	\$282,537,571 7.38%	\$269,666,792 -4.56%	\$238,713,389 -11.48%	\$148,915,830 -37.62%	\$79,233,871 -46.79%

¹ The August 2006 payment from the Distressed Communities Relief Fund, which is supposed to be based on Real Estate Conveyance Tax revenues

for the period of January to June, was instead based upon the enacted appropriation and resulted in an overpayment to communities of \$230,272.

Amounts for the Motor Vehicle Excise Tax represent final payments due each community based upon the exemption amounts in effect for the given fiscal year. Actual cash payments may have occurred over multiple fiscal years.

Resource Sharing and Library Aid for state institutions is included in these totals.

Fiscal Year 2010 Enacted State Aid to Cities and Towns

City or Town	Payment In Lieu of Tax Exempt Property	Distressed Community Relief Fund	State Library Aid	Motor Vehicle Excise Tax Reimbursement Value of Exemption	FY 2010 Total Appropriated State Aid
Barrington	48,674	-	321,077	2,983,208	3,352,959
Bristol	634,467	-	58,525	1,533,679	2,226,671
Burrillville	70,725	508,392	91,281	2,806,626	3,477,024
Central Falls	21,195	289,687	76,209	1,478,058	1,865,149
Charlestown	-	-	45,556	522,331	567,887
Coventry	-	-	189,995	2,954,920	3,144,915
Cranston	3,564,549	-	567,847	12,229,010	16,361,406
Cumberland	119	-	242,267	2,787,441	3,029,827
East Greenwich	7,852	-	106,867	1,365,583	1,480,302
East Providence	59,510	-	472,150	6,195,221	6,726,881
Exeter	-	-	32,881	1,020,562	1,053,443
Foster	476	-	33,174	857,971	891,621
Glocester	<u>-</u>	-	67,171	1,218,863	1,286,034
Hopkinton	-	-	28,195	850,943	879,138
Jamestown	-	-	74,753	432,967	507,720
Johnston	-	-	105,464	5,064,868	5,170,332
Lincoln	-	-	176,403	2,922,165	3,098,568
Little Compton	-	-	25,583	292,210	317,793
Middletown	<u>-</u>	-	130,962	1,097,078	1,228,040
Narragansett	-	-	120,292	1,224,495	1,344,787
Newport	754,667	-	355,526	1,811,310	2,921,503
New Shoreham	-	-	93,402	93,112	186,514
North Kingstown	6,499	-	236,452	2,824,194	3,067,145
North Providence	457,836	1,021,040	174,633	4,901,389	6,554,898
North Smithfield	50,270	-	57,152	2,121,675	2,229,097
Pawtucket	349,008	1,497,807	415,117	10,090,288	12,352,220
Portsmouth	-	-	100,332	1,559,418	1,659,750
Providence	19,651,148	5,294,786	1,224,950	23,572,708	49,743,592
Richmond	-	-	26,120	834,514	860,634
Scituate	-	-	92,783	1,579,960	1,672,743
Smithfield	457,147	-	244,438	3,542,318	4,243,903
South Kingstown	139,158	-	199,346	2,178,075	2,516,579
Tiverton	-	-	91,028	1,413,809	1,504,837
Warren	-	-	49,036	1,125,745	1,174,781
Warwick	1,025,527	-	669,452	13,715,293	15,410,272
Westerly	124,499	-	281,816	2,999,237	3,405,552
West Greenwich	-	-	23,819	594,921	618,740
West Warwick	-	946,360	188,581	3,183,440	4,318,381
Woonsocket	157,083	826,382	207,774	5,451,446	6,642,685
Subtotal	\$27,580,409	10,384,458	7,698,411	\$133,431,051	\$179,094,324
Statewide Reference Lib	orary Resource Gra	nt (Providence)	1,012,378		1,012,378
Library Construction Re	imbursement		2,844,547		2,844,547
Motor Vehicle Excise T		- Fire Districts		\$1,875,837	1,875,837
Total	\$27,580,409	\$10,384,458	\$11,555,336	\$135,306,888	\$184,827,086

Fiscal Year 2010 Pass Through Aid to Cities & Towns

City or Town	Public Service Corporation Tax	Meals and Beverage Tax	FY 2010 Total Shared Taxes State Aid	FY 2010 Total Shared & Appropriated Aid
Barrington	163,557	119,179	282,736	3,635,694
Bristol	218,500	318,548	537,048	2,763,719
Burrillville	153,609	166,966	320,575	3,797,598
Central Falls	184,066	82,663	266,729	2,131,878
Charlestown	76,425	98,886	175,311	743,198
Coventry	327,405	332,829	660,234	3,805,148
Cranston	770,853	1,317,327	2,088,180	18,449,586
Cumberland	309,629	346,547	656,176	3,686,003
East Greenwich	125,913	389,810	515,723	1,996,025
East Providence	473,467	710,794	1,184,261	7,911,142
Exeter	58,785	63,081	121,866	1,175,309
Foster	41,563	17,846	59,409	951,031
Glocester	96,740	57,561	154,301	1,440,335
Hopkinton	76,201	39,880	116,081	995,219
Jamestown	54,671	65,241	119,912	627,633
Johnston	274,183	406,973	681,156	5,851,488
Lincoln	203,223	585,041	788,264	3,886,832
Little Compton	34,940	27,577	62,517	380,311
Middletown	168,565	566,748	735,313	1,963,353
Narragansett	159,103	473,967	633,070	1,977,858
Newport	257,457	1,552,832	1,810,289	4,731,792
New Shoreham	9,822	208,610	218,432	404,946
North Kingstown	256,008	430,806	686,814	3,753,959
North Providence	315,181	365,348	680,529	7,235,428
North Smithfield	103,255	155,376	258,631	2,487,728
Pawtucket	709,481	640,642	1,350,123	13,702,343
Portsmouth	166,766	159,493	326,259	1,986,009
Providence	1,688,352	3,912,275	5,600,627	55,344,219
Richmond	70,230	101,458	171,688	1,032,322
Scituate	100,396	55,036	155,432	1,828,175
Smithfield	200,452	480,155	680,607	4,924,511
South Kingstown	271,518	516,680	788,198	3,304,777
Tiverton	148,396	146,356	294,752	1,799,590
Warren	110,471	205,217	315,688	1,490,468
Warwick	834,442	2,199,207	3,033,649	18,443,921
Westerly	223,333	589,951	813,284	4,218,836
West Greenwich	49,449	79,531	128,980	747,720
West Warwick	287,661	330,731	618,392	4,936,773
Woonsocket	420,333	491,063	911,396	7,554,081
Subtotal	\$10,194,401	\$18,808,231	\$29,002,632	\$208,096,956
Statewide Reference Libr	ary Resource Grant (Pr	ovidence)		1,012,378
Library Construction Rein	2,844,547			
Motor Vehicle Excise Tax		e Districts		1,875,837
Total				\$213,829,718

Fiscal Year 2010 Revised State Aid to Cities and Towns

City or Town	Payment In Lieu of Tax Exempt Property	Distressed Community Relief Fund	State Library Aid	Motor Vehicle Excise Tax Reimbursement Value of Exemption	FY 2010 Total Appropriated State Aid
Barrington	48,732	-	321,077	1,454,314	1,824,123
Bristol	610,478	-	58,525	747,669	1,416,672
Burrillville	70,809	508,392	91,281	1,368,230	2,038,712
Central Falls	21,220	289,687	76,209	720,553	1,107,669
Charlestown	-	-	45,556	254,636	300,193
Coventry	-	-	189,995	1,440,523	1,630,518
Cranston	3,560,464	-	567,847	5,961,643	10,089,953
Cumberland	119	-	242,267	1,358,878	1,601,264
East Greenwich	7,861	-	106,867	665,722	780,449
East Providence	54,586	-	472,150	4,688,640	5,215,376
Exeter	-	-	32,881	497,524	530,405
Foster	476	-	33,174	418,261	451,911
Glocester	-	-	67,171	594,196	661,366
Hopkinton	-	-	28,195	414,835	443,030
Jamestown	-	-	74,753	211,071	285,825
Johnston	-	-	105,464	2,469,123	2,574,587
Lincoln	=	=	176,403	1,424,555	1,600,958
Little Compton	-	-	25,583	142,452	168,036
Middletown	=	-	130,962	534,825	665,787
Narragansett	-	-	120,292	596,941	717,234
Newport	755,574	=	355,526	883,014	1,994,114
New Shoreham	-	-	93,402	45,392	138,794
North Kingstown	6,509	=	236,452	1,376,795	1,619,756
North Providence	458,386	1,021,040	174,633	2,389,427	4,043,486
North Smithfield	50,330	-	57,152	1,034,316	1,141,798
Pawtucket	349,427	1,497,807	415,117	4,919,015	7,181,366
Portsmouth	=	=	100,332	760,216	860,548
Providence	19,679,744	5,294,786	1,224,950	11,491,695	37,691,175
Richmond	-	-	26,120	406,826	432,946
Scituate	-	-	92,783	770,230	863,014
Smithfield	457,696	=	244,438	1,726,880	2,429,014
South Kingstown	139,325	-	199,346	1,061,812	1,400,483
Tiverton	-	-	91,028	689,232	780,260
Warren	-	-	49,036	548,801	597,836
Warwick	1,026,754	-	669,452	6,686,205	8,382,411
Westerly	124,648	-	281,816	1,462,128	1,868,592
West Greenwich	-	-	23,819	290,024	313,843
West Warwick	-	946,360	188,581	1,551,927	2,686,868
Woonsocket	157,271	826,382	207,774	2,657,580	3,849,007
Subtotal	\$27,580,409	\$10,384,458	\$7,698,411	\$66,716,108	\$112,379,380
Statewide Reference Li	brary Resource Gra	nt (Providence)	1,012,378		1,012,378
Library Construction Re	eimbursement		2,739,488		2,739,488
Motor Vehicle Excise T		- Fire Districts		\$1,875,837	1,875,837
Total	\$27,580,409	\$10,384,458	\$11,450,277	\$68,591,945	\$118,007,083

Fiscal Year 2010 Pass Through Aid to Cities & Towns

City or Town	Public Service Corporation Tax	Meals and Beverage Tax	FY 2010 Total Shared Taxes State Aid	FY 2010 Total Shared & Appropriated Aid
Barrington	163,557	119,179	282,736	2,106,858
Bristol	218,500	318,548	537,048	1,953,720
Burrillville	153,609	166,966	320,575	2,359,287
Central Falls	184,066	82,663	266,729	1,374,398
Charlestown	76,425	98,886	175,311	475,503
Coventry	327,405	332,829	660,234	2,290,752
Cranston	770,853	1,317,327	2,088,180	12,178,133
Cumberland	309,629	346,547	656,176	2,257,440
East Greenwich	125,913	389,810	515,723	1,296,173
East Providence	473,467	710,794	1,184,261	6,399,637
Exeter	58,785	63,081	121,866	652,271
Foster	41,563	17,846	59,409	511,321
Glocester	96,740	57,561	154,301	815,668
Hopkinton	76,201	39,880	116,081	559,111
Jamestown	54,671	65,241	119,912	405,737
Johnston	274,183	406,973	681,156	3,255,744
Lincoln	203,223	585,041	788,264	2,389,222
Little Compton	34,940	27,577	62,517	230,553
Middletown	168,565	566,748	735,313	1,401,101
Narragansett	159,103	473,967	633,070	1,350,304
Newport	257,457	1,552,832	1,810,289	3,804,403
New Shoreham	9,822	208,610	218,432	357,226
North Kingstown	256,008	430,806	686,814	2,306,570
North Providence	315,181	365,348	680,529	4,724,016
North Smithfield	103,255	155,376	258,631	1,400,429
Pawtucket	709,481	640,642	1,350,123	8,531,489
Portsmouth	166,766	159,493	326,259	1,186,807
Providence	1,688,352	3,912,275	5,600,627	43,291,803
Richmond	70,230	101,458	171,688	604,634
Scituate	100,396	55,036	155,432	1,018,445
Smithfield	200,452	480,155	680,607	3,109,621
South Kingstown	271,518	516,680	788,198	2,188,681
Tiverton	148,396	146,356	294,752	1,075,013
Warren	110,471	205,217	315,688	913,524
Warwick	834,442	2,199,207	3,033,649	11,416,060
Westerly	223,333	589,951	813,284	2,681,876
West Greenwich	49,449	79,531	128,980	442,823
West Warwick	287,661	330,731	618,392	3,305,260
Woonsocket	420,333	491,063	911,396	4,760,403
Subtotal	\$10,194,401	\$18,808,231	\$29,002,632	\$141,382,012
Statewide Reference Libr	ary Resource Grant (Pr	ovidence)		1,012,378
Library Construction Rei	2,739,488			
Motor Vehicle Excise Ta		e Districts		1,875,837
Total	111			\$147,009,715

Changes in Formula Aid - FY 2010 Revised vs. FY 2010 Enacted

City or Town	Payment In Lieu of Tax Exempt Property	Distressed Community Relief Fund	State Library Aid	Motor Vehicle Excise Tax Reimbursement	Total Appropriated Difference
Barrington	58	-	-	(1,528,894)	(1,528,836)
Bristol	(23,989)	-	-	(786,010)	(809,999)
Burrillville	84	-	-	(1,438,396)	(1,438,312)
Central Falls	25	-	-	(757,505)	(757,480)
Charlestown	-	=	=	(267,695)	(267,695)
Coventry	_	_	_	(1,514,397)	(1,514,397)
Cranston	(4,085)	-	-	(6,267,367)	(6,271,452)
Cumberland	-	-	-	(1,428,563)	(1,428,563)
East Greenwich	9	=	=	(699,861)	(699,852)
East Providence	(4,924)	-	-	(1,506,581)	(1,511,505)
Exeter	-	=	=	(523,038)	(523,038)
Foster	-	-	_	(439,710)	(439,710)
Glocester	-	=	=	(624,667)	(624,667)
Hopkinton	-	-	-	(436,108)	(436,108)
Jamestown	-	=	=	(221,896)	(221,896)
Johnston	_	_	<u>-</u>	(2,595,745)	(2,595,745)
Lincoln	-	_	_	(1,497,610)	(1,497,610)
Little Compton	_	_	<u>-</u>	(149,758)	(149,758)
Middletown	-	-	-	(562,253)	(562,253)
Narragansett	_	_	<u>-</u>	(627,554)	(627,554)
Newport	907	_	_	(928,296)	(927,389)
New Shoreham	<u>-</u>	_	_	(47,720)	(47,720)
North Kingstown	10	_	_	(1,447,399)	(1,447,389)
North Providence	550	_	_	(2,511,962)	(2,511,412)
North Smithfield	60	_	_	(1,087,359)	(1,087,299)
Pawtucket	419	_	_	(5,171,273)	(5,170,854)
Portsmouth	-	_	_	(799,202)	(799,202)
Providence	28,596	_	_	(12,081,013)	(12,052,417)
Richmond		_	_	(427,688)	(427,688)
Scituate	_	_	_	(809,730)	(809,730)
Smithfield	549	_	_	(1,815,438)	(1,814,889)
South Kingstown	167	_	<u>-</u>	(1,116,263)	(1,116,096)
Tiverton	-	-	-	(724,577)	(724,577)
Warren	_	_	_	(576,944)	(576,944)
Warwick	1,227	_	_	(7,029,088)	(7,027,861)
Westerly	149	<u>-</u>	_	(1,537,109)	(1,536,960)
West Greenwich	-	_	_	(304,897)	(304,897)
West Warwick	_	_	_	(1,631,513)	(1,631,513)
Woonsocket	188	_	_	(2,793,866)	(2,793,678)
Subtotal	-	-	-	(\$66,714,943)	(\$66,714,943)
Statewide Reference Li	-	nt (Providence)	-	-	-
Library Construction R Motor Vehicle Excise		- Fire Districts	(105,059)	-	(105,059)
Total	-	-	(\$105,059)	(\$66,714,943)	(\$66,820,002)

Changes in Pass Through and All Aid - FY 2010 Rev vs. FY 2010 Enacted

City or Town	Public Service Corporation Tax	Meals and Beverage Tax	Total Pass Through State Aid Difference	Total All State Aid Difference
Barrington	-	-	-	(1,528,836)
Bristol	-	-	-	(809,999)
Burrillville	-	-	-	(1,438,312)
Central Falls	-	-	-	(757,480)
Charlestown	-	-	-	(267,695)
Coventry	-	-	-	(1,514,397)
Cranston	-	-	-	(6,271,452)
Cumberland	-	-	-	(1,428,563)
East Greenwich	-	-	-	(699,852)
East Providence	-	-	-	(1,511,505)
Exeter	-	=	-	(523,038)
Foster	-	-	-	(439,710)
Glocester	-	=	-	(624,667)
Hopkinton	-	-	-	(436,108)
Jamestown	-	-	-	(221,896)
Johnston	-	-	-	(2,595,745)
Lincoln	-	=	-	(1,497,610)
Little Compton	-	-	-	(149,758)
Middletown	-	=	=	(562,253)
Narragansett	-	-	-	(627,554)
Newport	-	-	-	(927,389)
New Shoreham	-	<u>-</u>	_	(47,720)
North Kingstown	-	-	-	(1,447,389)
North Providence	-	<u>-</u>	-	(2,511,412)
North Smithfield	-	-	-	(1,087,299)
Pawtucket	-	<u>-</u>	-	(5,170,854)
Portsmouth	-	-	-	(799,202)
Providence	-	-	-	(12,052,417)
Richmond	-	-	-	(427,688)
Scituate	-	<u>-</u>	-	(809,730)
Smithfield	-	-	-	(1,814,889)
South Kingstown	-	-	-	(1,116,096)
Tiverton	-	=	=	(724,577)
Warren	-	-	-	(576,944)
Warwick	-	=	=	(7,027,861)
Westerly	-	<u>-</u>	_	(1,536,960)
West Greenwich	-	-	-	(304,897)
West Warwick	-	-	-	(1,631,513)
Woonsocket	-	-	-	(2,793,678)
Subtotal	-	-	-	(\$66,714,943)
Statewide Reference Library Library Construction Reimbu	•	2)		(105,059)
Motor Vehicle Excise Tax Ro		s		-
Total		-	-	(\$66,820,002)

Fiscal Year 2011 State Aid to Cities and Towns

City or Town	Payment In Lieu of Tax Exempt Property	Distressed Community Relief Fund	State Library Aid	Motor Vehicle Excise Tax Reimbursement Value of Exemption	FY 2011 Total Appropriated State Aid
Barrington	85,188	-	323,140	-	408,328
Bristol	579,478	-	106,449	-	685,927
Burrillville	66,485	487,620	124,196	-	678,301
Central Falls	19,133	267,573	76,712	-	363,418
Charlestown	-	-	46,444	-	46,444
Coventry	-	-	198,364	-	198,364
Cranston	4,234,275	-	564,855	-	4,799,130
Cumberland	109	-	242,455	-	242,564
East Greenwich	7,589	=	107,800	=	115,389
East Providence	91,068	757,605	454,240	-	1,302,913
Exeter	=	=	32,685	=	32,685
Foster	417	-	34,283	-	34,700
Glocester	=	=	68,546	=	68,546
Hopkinton	-	-	28,903	-	28,903
Jamestown	=	=	76,368	=	76,368
Johnston	-	-	96,481	-	96,481
Lincoln	=	=	179,391	=	179,391
Little Compton	-	-	26,702	-	26,702
Middletown	-	-	123,398	-	123,398
Narragansett	-	-	113,169	-	113,169
Newport	832,133	-	364,548	-	1,196,681
New Shoreham	-	-	94,072	-	94,072
North Kingstown	5,795	-	246,625	-	252,420
North Providence	455,764	510,516	154,613	-	1,120,893
North Smithfield	-	-	61,584	-	61,584
Pawtucket	376,910	1,517,555	398,156	-	2,292,621
Portsmouth	-	-	99,917	-	99,917
Providence	19,072,758	5,111,263	1,201,916	-	25,385,937
Richmond	-	-	21,874	-	21,874
Scituate	-	-	92,532	-	92,532
Smithfield	428,500	-	254,642	-	683,142
South Kingstown	124,067	-	205,999	-	330,066
Tiverton	-	-	90,485	-	90,485
Warren	-	-	51,162	-	51,162
Warwick	956,335	-	657,409	-	1,613,744
Westerly	109,895	-	287,122	-	397,017
West Greenwich	-	-	24,649	-	24,649
West Warwick	-	925,685	171,415	-	1,097,100
Woonsocket	134,510	806,641	195,110	-	1,136,261
Subtotal	\$27,580,409	\$10,384,458	\$7,698,411	-	\$45,663,278
Statewide Reference Li	ibrary Resource Gra	nt (Providence)	1,012,378		1,012,378
Library Construction R			2,492,974		2,492,974
Motor Vehicle Excise	Tax Reimbursement	- Fire Districts		-	-
Total	\$27,580,409	\$10,384,458	\$11,203,763	-	\$49,168,630

^{*} For FY~2010, the~Distressed~Communities~Relief~Fund~includes~\$10.0~million~in~federal~stabilization~funding.

Fiscal Year 2011 Pass Through Aid to Cities & Towns

City or Town	Public Service Corporation Tax	Meals and Beverage Tax	FY 2011 Total Shared Taxes State Aid	FY 2011 Total Shared & Appropriated Aid
Barrington	163,557	119,179	282,736	691,064
Bristol	218,500	318,548	537,048	1,222,975
Burrillville	153,609	166,966	320,575	998,876
Central Falls	184,066	82,663	266,729	630,147
Charlestown	76,425	98,886	175,311	221,755
Coventry	327,405	332,829	660,234	858,598
Cranston	770,853	1,317,327	2,088,180	6,887,310
Cumberland	309,629	346,547	656,176	898,740
East Greenwich	125,913	389,810	515,723	631,112
East Providence	473,467	710,794	1,184,261	2,487,174
Exeter	58,785	63,081	121,866	154,551
Foster	41,563	17,846	59,409	94,109
Glocester	96,740	57,561	154,301	222,847
Hopkinton	76,201	39,880	116,081	144,984
Jamestown	54,671	65,241	119,912	196,280
Johnston	274,183	406,973	681,156	777,637
Lincoln	203,223	585,041	788,264	967,655
Little Compton	34,940	27,577	62,517	89,219
Middletown	168,565	566,748	735,313	858,711
Narragansett	159,103	473,967	633,070	746,239
Newport	257,457	1,552,832	1,810,289	3,006,970
New Shoreham	9,822	208,610	218,432	312,504
North Kingstown	256,008	430,806	686,814	939,234
North Providence	315,181	365,348	680,529	1,801,422
North Smithfield	103,255	155,376	258,631	320,215
Pawtucket	709,481	640,642	1,350,123	3,642,744
Portsmouth	166,766	159,493	326,259	426,176
Providence	1,688,352	3,912,275	5,600,627	30,986,564
Richmond	70,230	101,458	171,688	193,562
Scituate	100,396	55,036	155,432	247,964
Smithfield	200,452	480,155	680,607	1,363,749
South Kingstown	271,518	516,680	788,198	1,118,264
Tiverton	148,396	146,356	294,752	385,237
Warren	110,471	205,217	315,688	366,850
Warwick	834,442	2,199,207	3,033,649	4,647,393
Westerly	223,333	589,951	813,284	1,210,301
West Greenwich	49,449	79,531	128,980	153,629
West Warwick	287,661	330,731	618,392	1,715,492
Woonsocket	420,333	491,063	911,396	2,047,657
Subtotal	\$10,194,401	\$18,808,231	\$29,002,632	\$74,665,910
Statewide Reference Libra	ary Resource Grant (Pr	ovidence)		1,012,378
Library Construction Rein Motor Vehicle Excise Tax	nbursement			2,492,974
Total				\$78,171,262

471

Changes in Formula Aid - FY 2011 vs. FY 2010 Revised

City or Town	Payment In Lieu of Tax Exempt Property	Distressed Community Relief Fund	State Library Aid	Motor Vehicle Excise Tax Reimbursement	Total Appropriated Difference
Barrington	36,456	-	2,063	(1,454,314)	(1,415,795)
Bristol	(31,000)	-	47,924	(747,669)	(730,745)
Burrillville	(4,324)	(20,772)	32,915	(1,368,230)	(1,360,410)
Central Falls	(2,087)	(22,114)	503	(720,553)	(744,252)
Charlestown	-	-	888	(254,636)	(253,749)
Coventry	-	-	8,369	(1,440,523)	(1,432,154)
Cranston	673,811	-	(2,992)	(5,961,643)	(5,290,823)
Cumberland	(10)	-	188	(1,358,878)	(1,358,700)
East Greenwich	(272)	-	933	(665,722)	(665,060)
East Providence	36,482	757,605	(17,910)	(4,688,640)	(3,912,463)
Exeter	-	-	(196)	(497,524)	(497,720)
Foster	(59)	-	1,109	(418,261)	(417,211)
Glocester	-	-	1,375	(594,196)	(592,820)
Hopkinton	-	-	708	(414,835)	(414,127)
Jamestown	-	-	1,615	(211,071)	(209,457)
Johnston	-	-	(8,983)	(2,469,123)	(2,478,106)
Lincoln	-	-	2,988	(1,424,555)	(1,421,567)
Little Compton	-	-	1,119	(142,452)	(141,334)
Middletown	-	-	(7,564)	(534,825)	(542,389)
Narragansett	-	-	(7,123)	(596,941)	(604,065)
Newport	76,559	-	9,022	(883,014)	(797,433)
New Shoreham	-	-	670	(45,392)	(44,722)
North Kingstown	(714)	-	10,173	(1,376,795)	(1,367,336)
North Providence	(2,622)	(510,524)	(20,020)	(2,389,427)	(2,922,593)
North Smithfield	(50,330)	-	4,432	(1,034,316)	(1,080,214)
Pawtucket	27,483	19,748	(16,961)	(4,919,015)	(4,888,745)
Portsmouth	-	-	(415)	(760,216)	(760,631)
Providence	(606,986)	(183,523)	(23,034)	(11,491,695)	(12,305,238)
Richmond	-	-	(4,246)	(406,826)	(411,072)
Scituate	-	-	(251)	(770,230)	(770,482)
Smithfield	(29,196)	-	10,204	(1,726,880)	(1,745,872)
South Kingstown	(15,258)	-	6,653	(1,061,812)	(1,070,417)
Tiverton	-	-	(543)	(689,232)	(689,775)
Warren	-	-	2,126	(548,801)	(546,674)
Warwick	(70,419)	-	(12,043)	(6,686,205)	(6,768,667)
Westerly	(14,753)	-	5,306	(1,462,128)	(1,471,575)
West Greenwich	-	-	830	(290,024)	(289,194)
West Warwick	-	(20,675)	(17,166)	(1,551,927)	(1,589,768)
Woonsocket	(22,761)	(19,741)	(12,664)	(2,657,580)	(2,712,746)
Subtotal	-	-	-	(66,716,108)	(\$66,716,102)
Statewide Reference Li	-	nt (Providence)	-	-	_
Library Construction Ro Motor Vehicle Excise T		- Fire Districts	(246,514)	(1,875,837)	(246,514) (1,875,837)
Total	-	-	(\$246,514)	(68,591,945)	(\$68,838,453)

Changes in Pass Through and All Aid - FY 2011 vs. FY 2010 Revised

City or Town	Public Service Corporation Tax	Meals and Beverage Tax	Total Pass Through State Aid Difference	Total All State Aid Difference	
Barrington	-	-	-	(1,415,795)	
Bristol	_	-	<u>-</u>	(730,745)	
Burrillville	<u>-</u>	-	_	(1,360,410)	
Central Falls	_	-	<u>-</u>	(744,252)	
Charlestown	-	_	-	(253,749)	
Coventry	<u>-</u>	-	<u>-</u>	(1,432,154)	
Cranston	<u>-</u>	-	_	(5,290,823)	
Cumberland	_	-	<u>-</u>	(1,358,700)	
East Greenwich	-	_	-	(665,060)	
East Providence	_	_	<u>-</u>	(3,912,463)	
Exeter	<u>-</u>	_	-	(497,720)	
Foster	-	-	<u>-</u>	(417,211)	
Glocester	-	_	-	(592,820)	
Hopkinton	_	-	<u>-</u>	(414,127)	
Jamestown	<u>-</u>	_	-	(209,457)	
Johnston	_	_	<u>-</u>	(2,478,106)	
Lincoln	-	_	-	(1,421,567)	
Little Compton	_	-	<u>-</u>	(141,334)	
Middletown	-	-	_	(542,389)	
Narragansett	_	_	<u>-</u>	(604,065)	
Newport	-	-	_	(797,433)	
New Shoreham	-	-	<u>-</u>	(44,722)	
North Kingstown	-	_	-	(1,367,336)	
North Providence	-	-	<u>-</u>	(2,922,593)	
North Smithfield	-	-	_	(1,080,214)	
Pawtucket	_	_	<u>-</u>	(4,888,745)	
Portsmouth	-	-	-	(760,631)	
Providence	<u>-</u>	-	-	(12,305,238)	
Richmond	-	_	-	(411,072)	
Scituate	_	_	<u>-</u>	(770,482)	
Smithfield	-	_	-	(1,745,872)	
South Kingstown	_	_	<u>-</u>	(1,070,417)	
Tiverton	-	-	-	(689,775)	
Warren	<u>-</u>	-	-	(546,674)	
Warwick	-	_	-	(6,768,667)	
Westerly	-	-	<u>-</u>	(1,471,575)	
West Greenwich	-	_	-	(289,194)	
West Warwick	_	_	<u>-</u>	(1,589,768)	
Woonsocket	-	_	-	(2,712,746)	
Subtotal	-	-	-	(\$66,716,102)	
Statewide Reference Library Resource Grant (Providence) Library Construction Reimbursement					
Motor Vehicle Excise Tax Ro		ets		(246,514)	
Total		-	-	(\$66,962,616)	

Education Aid to Local Governments totals \$808.1 million in FY 2011, a \$32.8 million increase in total state funding relative to the FY 2010 revised budget, a 4.2 percent increase. Total Education Aid is defined to include local public schools, the School for the Deaf, Davies Career and Technical School, the Charter Schools, the Central Falls School District and the Metropolitan Career and Technical School, as well as support for teacher retirement and school housing aid. The following sections summarize changes to the various aid categories that comprise total FY 2011 Education Aid.

Distributed Aid

Distributed aid in 2011 increases \$7.2 million from the revised 2010 budget. A total of \$11.3 million in general revenue funding is restored to offset smaller State Fiscal Stabilization funding in 2011 and there is a reduction of \$705,000 in Group Home aid to reflect updated group home bed census figures. In both years general aid is reduced by the amount of local savings from pension reform: reductions of \$18.3 million in 2010 and \$19.1 million in 2011. In both years general aid is reduced by an across-the-board reduction totaling \$18.9 million in 2010 and \$25.1 million in 2011.

State Schools

The State Schools- Davies Career and Technical School, Metropolitan Career and Technical School, and the Rhode Island School for the Deaf are collectively financed at \$33.0 million in general revenue, which constitutes a \$2.0 million increase from the revised FY 2010 Budget. The expansion of the Metropolitan School - East Bay campus on Aquidneck Island is again delayed one year. This campus commenced operations during the 2006-2007 school year and maintains a current enrollment of approximately 90 students. A total of \$490,144 in general revenue funding is restored to offset smaller State Fiscal Stabilization funding in 2011.

Non-Distributed Aid

Direct charter school aid increases by \$6.8 million for growth in enrollment and grade levels and by \$1.0 million for new charter options. A total of \$445,942 in general revenue funding is restored to offset smaller State Fiscal Stabilization funding in 2011. In both years general aid is reduced by the amount of local savings from pension reform: reductions of \$190,130 in 2010 and \$198,686 in 2011. In both years general aid is reduced by an across-the-board reduction totaling \$1.0 million in 2010 and \$1.3 million in 2011.

In both FY 2010 and FY 2011, general revenue funding for Telecommunications Access is eliminated, to be replaced with broadening the fee currently collected to include wireless phones as well. In FY 2011 the on-site visit program is consolidated into the ACES (non-education aid) program.

Other Aid

The FY 2011 budget also includes increases in other aid of \$16.3 million; a \$13.4 million increase for school housing aid reimbursements and a \$2.9 million increase in state contributions for teachers' retirement.

FY 2011 Education Aid Increases (Decreases) From the Revised FY 2010 Budget

• General aid: \$7,405,762

Group Home Funding: (\$705,000)Central Falls School District: \$510,524

On-Site Visits: (\$145,864)

Textbook expansion: \$6,139

Direct Charter School Aid: \$7,661,544

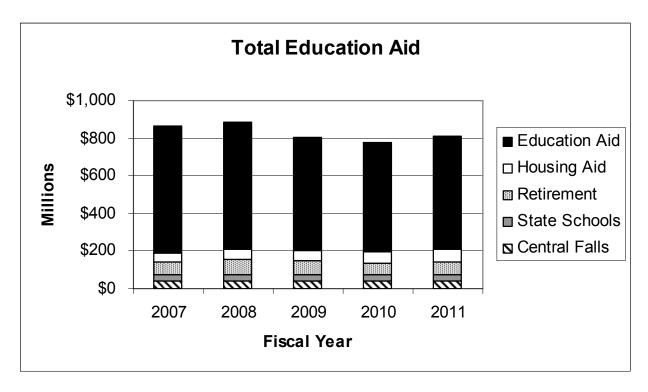
Progressive Support and Intervention: (\$192,175)
Metropolitan Career and Technical School: \$757,781

School for the Deaf: \$359,700

Davies Career and Technical School: \$847,062

Teachers' Retirement: \$2,877,863School Housing Aid: \$13,418,831

The following graph displays total school aid from FY 2007 to FY 2011. The "Education Aid" component is comprised of all aid categories under the standard Education Aid program. This includes, but is not limited to, General Aid, Targeted Aid, Charter School Aid, Progressive Support and Intervention, and the Student Investment Initiatives. Other components of total aid include: State Contributions for Teachers' Retirement; School Housing Aid; Central Falls School District; and State Schools (Davies, Deaf, and the Metropolitan School).



Housing Aid

The School Housing Aid Program reimburses a community for eligible construction expenditures beginning in the fiscal year after the project is completed. The reimbursement rate is based on the cost of the project over the life of the bonds issued for the project. The Commissioner and the Board of Regents review each local community's request for reimbursement through the program. Pursuant to recent legislation, the Department of Education and the Board of Regents promulgated new regulations governing both this process as well as the oversight of all projects eligible for School Housing Aid. In support of this initiative, the Governor recommended and the Generally Assembly approved the addition of three FTE to the Department of Elementary and Secondary Education in FY 2008.

It should be noted that although the reimbursement reference for completed projects is one year, there is a two-year reference for formula factors. For example, FY 20010 allocations were based on 2008 wealth and enrollment levels. The housing aid share ratio calculation is based on a district's income adjusted per-pupil property wealth compared to aggregate state per-pupil property wealth. The average state housing aid share ratio is thirty-eight percent, adjusted to ensure a minimum of thirty percent in each community. A four percent bonus is awarded when a minimum of seventy-five percent of a project's cost is for energy conservation, asbestos removal, or handicapped access. Regional districts receive a two percent bonus for each regionalized grade for new construction projects, and an additional four percent bonus for renovation projects.

Reimbursement is based on total expended project cost, plus related bond interest cost, not on the amount of the original bond issuance. For example, if a community issued \$6.5 million for ten years for a capital improvement to a school, but only spent \$6.0 million, the department would reimburse the community for the State's appropriate share of the \$6.0 million spent on the completed project, plus the bond interest payments over a ten year period. This statute was amended to include the use of lease revenue bonds, financial leases, capital reserve funding, and similar financial instruments to finance school construction. Communities used this amendment to receive project reimbursements commencing in FY 1999. The FY 2004 Appropriation Act amended the housing aid statute to require that all future school construction debt be issued through the Rhode Island Health and Education Building Corporation.

The revised FY 2010 and FY 2011 budgets propose general revenue expenditures of \$58.4 million and \$71.8 million, respectively, for the School Housing Aid program.

Teachers' Retirement

RIGL §16-16-22 requires the State to make contributions to the teacher retirement system in Rhode Island. The State shall contribute a percentage of the employer's share, with the school districts contributing the balance. The State's share has varied over the years based upon the total actuarially determined rate of payroll, but since FY 1993 it has been fixed at forty percent, with the municipalities contributing sixty percent. Each district receives the same percentage, regardless of wealth.

The Governor and the General Assembly deferred the State's contributions to Teachers' Retirement in both FY 1991 and FY 1992. Most municipalities also deferred the local portion of teacher retirement contributions for this period. The state deferrals, valued at \$22.4 million in FY 1991 and \$22.2 million in FY 1992, will be financed over twenty years, as will the local deferral. The annual calculation applied to the state contribution to Teachers' Retirement includes an adjustment to accommodate the deferral liability.

Furthermore, the municipalities of Burrillville, East Greenwich, Little Compton, New Shoreham and North Smithfield did not participate in the 1990 early retirement window for teachers and therefore contribute a slightly smaller percentage of teachers' salaries.

Contribution Rates for Teachers' Retirement Fund

		Emp	Employer Share		
Actuarial Contribution Rate of Payroll		Local	State	Sub	Teacher
		(60%)*	(40%)*	Total	<u>Share</u>
1999	21.02%	6.62%	4.90%	11.52%	9.5%
2000	24.14%	8.43%	6.21%	14.64%	9.5%
2001	21.51%	6.86%	5.15%	12.01%	9.5%
2002	19.45%	5.73%	4.22%	9.95%	9.5%
2003	21.47%	6.93%	5.04%	11.97%	9.5%
2004	23.22%	7.99%	5.73%	13.72%	9.5%
2005	24.34%	8.72%	6.12%	14.84%	9.5%
2006	25.97%	9.72%	6.75%	16.47%	9.5%
2007	29.14%	11.62%	8.02%	19.64%	9.5%
2008	31.51%	13.04%	8.97%	22.01%	9.5%
2009	29.57%	11.89%	8.18%	20.07%	9.5%
2010	29.57%	11.89%	8.18%	20.07%	9.5%
2011	29.57%	11.89%	8.18%	20.07%	9.5%
With Pension Reform					
2010	26.26%	9.90%	6.86%	16.76%	9.5%
2011	26.26%	9.90%	6.86%	16.76%	9.5%
* Adjusted	for deferral liability				

The following table displays the state contributions to Teacher Retirement since FY 1999. The State Retirement Board uses the districts' retirement contribution data to calculate the state obligation each month, and contributions are accrued to the appropriate fiscal period.

State Contributions for Teacher Retirement

Fiscal Year	State Share
1999 Actual	\$30,202,943
2000 Actual	\$40,719,407
2001 Actual	\$35,365,234
2002 Actual	\$30,652,207
2003 Actual	\$38,242,690
2004 Actual	\$45,039,269
2005 Actual	\$48,503,125
2006 Actual	\$54,537,733
2007 Actual	\$70,286,753
2008 Actual	\$83,028,510
2009 Unaudited	\$73,299,378
2010 Revised	\$63,952,515
2011 Recommended	\$66,830,378

The FY 2010 revised and FY 2011 recommendations reflects full state appropriations for the actuarial determined contribution rate, assuming that H-7105 Pension Reform passes. If it does not pass, the recommended funding levels would be less than the amounts originally certified by the actuary and approved by the Retirement Board but reflects an upward revision from enacted appropriations to reflect an adjusted payroll base

Explanation of Tables- by Category and LEA

The following two tables display education aid first by category, and then by apportionment among the state's local and regional education agencies (LEAs). "Distributed LEA Aid" consists of the various categories of aid that are directly distributed to school districts on a regular (usually monthly) basis, such as General Aid, Targeted Aid, and funds for Student Equity. For completeness, financing of the Central Falls School District (plus an allocation for indirect Charter School Aid on the LEA table only) is also displayed in this section. "State Schools" include the Metropolitan School, Davies, and School for the Deaf. "Non-Distributed Aid" includes several categories of aid that are either utilized at the departmental level or are not distributed regularly to school districts. "Other Aid" consists of allocations for School Housing Aid and state contributions to the Teachers' Retirement Fund. For the purposes of these tables, direct aid to charter schools is categorized as non-distributed.

Education Aid by Category of Aid

Category of Education Aid	FY 2007 Actual	FY 2008 Actual	FY 2009 Unaudited	FY 2010 Revised	FY 2011 Recommend
Distributed LEA Aid					
General Aid	\$488,592,367	\$488,592,371	\$422,064,024	\$395,405,634	\$402,811,396
Student Technology	3,397,691	3,397,692	3,341,315	3,397,692	3,397,692
Student Equity *	73,800,000	73,800,000	73,423,792	73,800,000	73,800,000
Early Childhood *	6,799,996	6,799,997	6,692,034	6,800,000	6,800,000
Student Language Assistance	31,715,459	31,715,459	31,709,540	31,715,459	31,715,459
Professional Development	5,825,501	5,825,502	-	-	-
Targeted Aid	20,000,001	20,000,000	20,000,000	20,000,000	20,000,000
Charter School-Indirect Aid	1,242,006	1,242,006	1,242,006	1,242,006	1,242,006
Full Day Kindergarten	4,163,000	4,163,000	4,117,081	4,163,000	4,163,000
Vocational Equity	1,512,500	1,512,500	1,496,808	1,512,500	1,512,500
Group Home Funding	9,905,000	10,416,000	9,846,075	9,561,000	8,856,000
Central Falls School District	43,795,409	43,416,222	40,805,462	40,408,368	40,918,792
Sub	total \$690,748,930	\$690,880,749	\$614,738,137	\$588,005,659	\$595,216,845
Non-Distributed Aid					
On-Site Visits	\$407,774	\$396,922	\$115,611	\$145,864	-
Textbook Expansion	313,488	327,934	316,676	233,861	240,000
Hasbro Children's Hospital	100,000	100,000	100,000	-	-
School Breakfast	600,000	600,000	300,000	300,000	300,000
Professional Development	670,000	534,446	493,474	-	-
Charter School-Direct Aid	24,339,888	26,844,841	28,772,645	30,392,016	38,053,560
Progressive Support & Interventio	n 2,911,164	2,761,130	2,365,100	2,879,734	2,687,559
Speech Pathologist Salary Suppler	ment 304,500	-	-	-	-
Telecommunications Access	277,965	277,965	-	-	-
Sub	total \$29,924,779	\$31,843,238	\$32,463,506	\$33,951,475	\$41,281,119
State Schools					
Metropolitan School	\$10,406,952	\$11,487,732	\$11,565,600	\$11,860,572	\$12,618,353
School for the Deaf	6,422,553	6,551,039	5,945,666	5,685,802	6,045,502
Davies School	13,599,431	14,243,480	14,211,424	13,504,484	14,351,546
Sub	total \$30,428,936	\$32,282,251	\$31,722,690	\$31,050,858	\$33,015,401
Other Aid					
Teachers' Retirement	\$70,286,753	\$83,028,510	\$73,299,378	\$63,952,515	\$66,830,378
School Housing Aid	46,814,982	49,652,310	54,140,052	58,355,896	71,774,727
<u> </u>	total \$117,101,735	\$132,680,820	\$127,439,430	\$122,308,411	\$138,605,105
Total Aid	\$868,204,380	\$887,687,058	\$806,363,763	\$775,316,403	\$808,118,470

^{*} The Student Equity Fund and the Early Childhood Fund both have required set asides for Literacy of three percent.

Education Aid to Local Units of Government

	FY 2007 Actual	FY 2008 Actual	FY 2009 Unaudited	FY 2010 Revised	FY 2011 Recommend
Distributed LEA Aid					
Barrington	\$2,599,526	\$2,599,526	\$1,593,304	\$1,364,122	\$1,382,853
Burrillville	13,854,743	13,854,743	12,585,902	12,209,624	12,370,033
Charlestown	2,002,838	2,002,838	1,383,140	1,570,740	1,590,298
Coventry	20,075,081	20,075,081	17,533,300	16,664,620	16,888,942
Cranston	35,580,911	35,580,911	30,795,673	29,117,509	29,512,187
Cumberland	13,257,009	13,257,009	11,420,258	10,876,120	11,023,547
East Greenwich	1,949,761	1,949,761	1,161,275	1,117,609	1,025,209
East Providence	26,762,254	26,888,254	24,035,893	22,919,707	23,110,281
Foster	1,416,463	1,416,463	1,255,877	1,198,279	1,214,447
Glocester	3,213,847	3,213,847	2,869,463	2,738,669	2,775,776
Hopkinton	6,241,352	6,241,352	5,087,597	5,256,848	5,328,279
Jamestown	531,908	531,908	346,587	314,678	319,163
Johnston	10,915,364	10,915,364	9,303,192	8,803,524	8,922,125
Lincoln	7,403,268	7,403,268	6,074,101	5,638,678	5,714,364
Little Compton	368,810	368,810	247,714	240,885	243,944
Middletown	10,497,116	10,497,116	9,285,331	8,824,045	8,941,414
Narragansett	1,897,159	1,897,159	1,319,879	1,169,339	1,185,084
Newport	11,871,080	11,871,080	10,591,134	10,041,256	10,178,723
New Shoreham	106,345	106,345	36,668	27,298	27,381
North Kingstown	11,986,005	11,986,005	10,248,855	9,702,979	9,833,815
North Providence	13,262,872	13,382,872	11,712,879	11,135,656	11,284,019
North Smithfield	4,834,237	4,834,237	4,104,570	3,967,671	4,019,856
Pawtucket	67,023,559	67,023,559	61,245,410	58,870,629	59,663,211
Portsmouth	6,480,042	6,700,042	5,666,900	5,414,104	5,485,149
Providence	194,109,744	194,109,752	175,986,255	168,783,146	170,927,371
Richmond	6,188,615	6,188,615	5,087,547	5,233,458	5,304,892
Scituate	3,407,183	3,407,183	2,800,441	2,613,860	2,649,679
Smithfield	5,743,568	5,743,568	4,766,755	4,480,671	4,466,202
South Kingstown	10,548,698	10,548,698	8,857,916	8,313,355	8,425,386
Tiverton	5,932,058	5,932,058	5,083,992	4,820,549	4,885,575
Warwick	37,626,000	37,626,000	32,427,446	30,619,554	31,032,344
Westerly	6,843,077	6,843,077	5,468,551	5,053,977	5,122,572
West Warwick	20,440,547	20,440,547	18,356,525	17,551,591	17,787,393
Woonsocket	47,616,613	47,661,613	43,506,928	41,765,456	42,207,361
Bristol/Warren	20,498,190	20,498,190	18,438,436	17,625,285	17,862,942
Exeter/W Greenwich	7,661,019	7,661,019	6,609,853	6,274,706	6,238,937
Chariho District	398,334	398,334	1,505,276	364,750	369,639
Foster/Glocester	5,729,861	5,729,861	5,053,390	4,833,882	4,899,198
Central Falls	43,873,873	43,494,684	40,883,924	40,486,830	40,997,254
LEA Subtotal	\$690,748,930	\$690,880,749	\$614,738,137	\$588,005,659	\$595,216,845

Education Aid to Local Units of Government

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Non-Distributed Aid					
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Total Aid	\$868,204,380	\$887,687,058	\$806,363,763	\$775,316,403	\$808,118,470

Internal Service Fund accounts are established to finance and account for the operations of certain state programs that provide services to other state agencies, institutions and other governmental units on a cost reimbursement basis. The purpose of such accounts is to ensure that the activities of the respective programs are managed in a businesslike manner. They are intended to promote efficient use of services by making agencies pay the full costs associated with providing the service and allocate the costs of central administrative functions across all fund types, particularly so that federal and other non-general revenue funded programs share in the costs.

Each Internal Service Fund develops its own billing structure, which is reviewed on an annual basis prior to the start of each fiscal year. In most cases, direct charges associated with a service being provided to a user agency are billed to that agency, along with an overhead charge for the administrative costs of operating the respective fund.

On the following pages are descriptions of each of the Internal Service Fund accounts requested as part of the FY 2011 Budget, with explanations of their purpose and the rationale for utilizing this structure for funding the respective program.

Department of Administration

Internal Service Fund: Health Insurance Fund

Description:

This Health Insurance Fund is used to account for the cost of health insurance coverage for employees and retirees. Historically, the state has accounted for employee health insurance costs in a series of clearing accounts related to payroll, i.e., state and employee (if any) contributions would be posted as additions to a clearing account and payments to health insurance companies would be posted as deductions. However, sometimes there wasn't a direct correlation between the "premiums" or claims paid to health insurance companies and rates assessed to state agencies (employer share) and/or employees and determining the financial position of the state relative to provision of this benefit was time-consuming. Also, any retroactive settlements with health insurance companies required the direct allocation of the settlement back to several thousand agency budget accounts.

Purpose:

This internal service was created to account for employee and retiree health insurance transactions because the state's financial position associated with providing this employee/retiree benefit will be more readily determinable due to the sometimes indirect correlation between the amount of "premiums" or claims paid to health insurance companies and rates assessed to state agencies (employer share) and/or employees. Also, any retroactive settlements with health insurance companies can be incorporated into a future rate charged to agency budget accounts and employees.

Efficacy:

This Internal Service Fund is used to account for the cost of health insurance coverage for employees and retirees. The current rationale for utilizing this methodology is to gain greater accounting efficiency by (1) avoiding the prior practice of allocating retroactive settlements among several thousand agency accounts and (2) being able to quickly determine the state financial position associated with providing this benefit to employees and retirees.

Internal Service Fund: Central Utilities

Description:

The Central Utilities Internal Service Fund is responsible for the administration and fiscal management of electricity services provided to the state.

Purpose:

This unit processes all monthly payments for over 1,600 electric accounts to the state's primary supplier of electricity, National Grid. Expenditures are then billed to the respective agencies based upon the electricity usage determined by the meters assigned to that agency. In addition, this unit's overhead costs are allocated to user agencies based upon the number of meters assigned to the agency.

Efficacy:

Without this Internal Service Fund, each state agency would be independently responsible for paying electric bills for the meters assigned to that agency. This would require an internal distribution of costs to all applicable accounts within the agency, a service that is now provided by the central unit.

Internal Service Fund: Automotive Fleet

Description:

The State Automotive Fleet Internal Service Fund provides for the administration and fiscal management of state-owned vehicles and operates several fuel depots throughout the state

Purpose:

This program oversees the procurement, maintenance and allocation of 2,900 vehicles, including heavy-duty vehicles, boats, trailers, and maintenance equipment. Agencies are billed biweekly for expenses including repairs, fuel, and a surcharge (per gallon) for the operation and maintenance of fuel depots. The administrative costs for the Office of State Fleet Operations (OSFO) are charged to agencies per vehicle on an annual basis. All agencies share these overhead costs in an equitable manner.

Efficacy:

Decentralization of automotive fleet functions would result in duplication of efforts, inconsistent policies and procedures between agencies, loss of control over new vehicle purchases, and the absence of a central comprehensive database, which would make it difficult to meet mandated federal reporting requirements on alternative fuel vehicles. In further efforts to enhance this process, the Department of Administration intends to review the benefits of outsourcing certain fleet operations, primarily maintenance and repairs.

Internal Service Fund: State Fleet Replacement Revolving Loan Fund

Description:

The State Fleet Replacement Revolving Loan Fund will provide loans to state agencies for the acquisition of vehicles and related equipment. These loans will be paid back by the respective agencies over a period of three to seven years depending on the value of the equipment acquired.

Purpose:

This revolving loan fund is intended to replace the use of debt issuances by the state to fund vehicle acquisitions. As funds are repaid annually, they will be available to issue new loans.

Efficacy:

Use of a revolving loan fund will enable the state to save on interest expense associated with the issuance of debt to acquire vehicles.

Internal Service Fund: Surplus Property

Description:

This internal service fund oversees the acquisition and distribution of federal surplus property, as well as the storage and disposal of state surplus property.

Purpose:

Section 42-56.2-1 of the RI General Laws requires the appointment of a Federal Surplus Property Officer by the Director of Administration. This position is authorized to acquire from the federal government surplus property that may be of benefit to the state, local governments or non-profit educational or charitable institutions. This position oversees the Surplus Property Internal Service Fund. Although the Fund will acquire federal surplus property on behalf of state agencies or other eligible recipients, they do not bill for this service. The program is not currently generating revenues. It had been charging state agencies for storage space at the Cranston Street Armory, but was required to vacate this facility during its use as a film stage. The program is in the process of developing a web site that can be used to sell surplus property. Any revenues generated from the sale of property would be used to defray the cost of the program, including building maintenance, forklift rental and supplies.

Efficacy:

The staff responsible for overseeing the surplus property program is funded with General Revenues and thus these costs are not allocated to user agencies. As stated above, the only billings made by this internal service fund are currently for space rental at a state warehouse. Without the existence of an internal service funds, these costs could be billed to the user agencies using an alternative accounting method or the costs to operate the warehouse could be fully funded with general revenues, thereby eliminating the need to bill any agency for storage.

Internal Service Fund: Central Mail

Description:

The Central Mail unit provides for inter-agency mail delivery and processing of United States mail for most state agencies.

Purpose:

Aggregation of mail functions constitutes a major source of cost savings and cost avoidance for government operations statewide. Costs are allocated to agencies via a billing system that applies the internal and external costs to agency budgets.

Efficacy:

This Internal Service Fund is used to allocate the cost of mail processing to various agencies. The current rationale for utilizing this methodology is to gain greater efficiency from the central management of mail processing services.

Internal Service Fund: Telecommunications/Centrex

Description:

The Telecommunications Internal Service Fund supports all voice and data communications infrastructure throughout state government, as well as the public information operators. Voice services include planning, procurement, provision, installation and maintenance of all voice telephone devices, lines and extensions, billing and vendor liaison. Data services include planning, procurement, provision, installation, addressing, routing and maintenance of all WAN data lines and data connections, access to the Internet, security and filtering, billing, and vendor liaison throughout state government.

Purpose:

This Internal Service Fund, as with the Central Utilities Fund, processes all payments for voice communication services to the providers of these services (primarily Verizon). Agencies are then billed monthly for their usage, as well as an overhead charge allocated based upon the number of phone lines in each agency.

Efficacy:

This Internal Service Fund is used to allocate the cost of telephone services to the various agencies. The current rationale for utilizing this methodology is to gain efficiencies from central management of direct and indirect telecom costs. Without the existence of this fund, each agency would be responsible for receiving and paying invoices for telecommunication services provided to their agency.

Internal Service Fund: Assessed Fringe Benefit

Description:

The Assessed Fringe Benefit Internal Service Fund makes payments for various employee fringe benefits. The fund generates revenue by assessing a charge against the amount of salaries and wages paid to state employees.

Purpose:

The assessment charged by this fund pays for the following employee fringe benefits: services provided by the Donley Center; services of the Workers' Compensation Court and the Division of Workers' Compensation administrative costs related to workers' compensation activities; payments to Workers' Compensation providers; Workers' Compensation benefit payments to employees; Unemployment Compensation payments; and payments to employees for unused leave upon termination from state service.

Efficacy:

This fund was established in part to eliminate the fluctuations in agency budgets that result from workers' compensation claims, unemployment claims, and termination costs. The use of the statewide assessment also meets federal cost allocation requirements.

Department of Corrections

Internal Service Fund: Correctional Industries

Description:

Correctional Industries are the work programs in correctional facilities that provide real world work experience to inmates, teaching them transferable job skills and work ethic to help them prepare for post-release reentry and employment.

Purpose:

Correctional Industries employees 218 inmates who manufacture various products or provide services to state agencies, cities and towns and non-profit organizations. This is the only self-funded reentry support program in corrections - no appropriated funds are required for its operation since it relies on revolving funds from the income generated by the sale of products and services produced through the program.

Efficacy:

Because Correctional Industries' customer base not only includes state agencies, but also municipal and non-profit agencies, it is virtually impossible to have any mechanism other than an Internal Services Fund to allow for the continuation of this program.

Internal Service Fund: Corrections Warehouse / Central Distribution Center

Description:

The Central Distribution Center is responsible for the central purchase of food staples, janitorial items, and other supplies for warehousing and distribution/sale to state agencies and state school districts. The unit also administers the U.S. Department of Agriculture food distribution program.

Purpose:

This Internal Service Fund was created in order to provide for the most cost-effective procurement and delivery of goods to other state programs. The Fund also utilizes inmates working under the supervision of warehouse staff in order to increase the capacity to serve various customers and to provide work training experience for inmates.

Efficacy:

The current rationale for this Internal Service Fund is to improve efficiency by providing a centralized mechanism for the purchase and distribution of goods.

Secretary of State

Internal Service Fund: Record Center

Description:

The State Records Center stores and manages the nonpermanent records of state agencies and funds the Public Records Administration office. This program, a central storage facility for inactive state government records, serves all state agencies.

Purpose:

This Internal Service Fund ensures that state agencies pay only for actual records stored and services received. Most states and the federal government operate their programs through the same or similar means. A Master Price Agreement with Capital Records Management (CRMC) governs overall records storage costs and services. Although CRMC transports and stores the records, state agencies' service requests are channeled through the Public Records Administration office. On a monthly basis, CRMC provides the PRA with a master invoice for all charges to the state, and also individual agency accounts.

Efficacy:

The State Records Center could receive a direct appropriation of funds to cover the entire cost of record storage and other services for all agencies instead of each agency being allotted their own requested amount, but this method would not be as efficient as the current rotary account. A rotary account ensures that agencies pay for actual records stored and services received. A direct appropriation would be an estimate that would have to be revised at the end of the fiscal year.

Department of Public Safety

Internal Service Fund: Capitol Police Rotary

Description:

The Capital Police Rotary account is for reimbursements from other departments within the state that the Capital Police provides service for.

Purpose:

To supply security services to the Department of Human Services; Department of Children Youth & Families; Division of Motor Vehicles; Operator Control on the Pastore Complex; and the Department of Transportation. Their mission is to protect property and ensure the safety of the employees with those buildings as well as protecting the public that enter these facilities daily to conduct business.

Efficacy:

This Internal Service Fund is used for the personnel funding for 8.0 capitol police officers.