

**VOLUME I: GENERAL GOVERNMENT  
AND QUASI-PUBLIC AGENCIES**

**RHODE ISLAND CANNABIS CONTROL  
COMMISSION**

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## Agency Summary

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### Rhode Island Cannabis Control Commission

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#### Agency Mission

The Cannabis Control Commission (CCC) is charged with regulating, licensing, and enforcing medical marijuana and adult-use cannabis with a focus on public health, public safety, and equity principles. The CCC is also leading the transition to adult-use cannabis regulation. After promulgation of the adult-use regulations, the Office of Cannabis Regulation (OCR) will transition to the Cannabis Office, which will continue to carry out the daily administrative and operational support to the CCC.

The Commission expects the regulatory transition from the Department of Business Regulation to the Commission and Cannabis Office in early 2025.

#### Agency Description

cannabis and medical marijuana. The Rhode Island Cannabis Act (“the Act”) (2022 P.L. Ch. 031 & 032) legalized cannabis possession and sales for adult use with retail sales beginning December 1, 2022, under OCR’s purview. Notably, the Act introduced a new, consolidated regulatory structure under the CCC that will assume full responsibility for regulating Rhode Island’s cannabis market following the final issuance of the adult-use rules and regulations. In the interim, OCR continues its current role as the lead regulator in this space. The FY 2017 enacted budget moved regulation of the commercial aspects of the state’s medical marijuana program from the Department of Health (“DOH”) to the Department of Business Regulation (“DBR”). As the regulator of adult use cannabis, OCR is tasked with licensing marijuana cultivators, processors, and retailers. OCR manages the processing of license applications, performs inspections, and carries out enforcement actions as necessary. OCR works alongside the Division of Taxation to ensure proper collection of marijuana excise and sales taxes, and to license and collect tax from entities selling cannabidiol (CBD) products derived from industrial hemp. OCR aids local and state law enforcement in the proper enforcement of the state’s cannabis laws. OCR also helps DOH and the Department of Behavioral Healthcare, Developmental Disabilities and Hospitals (BHDDH) to address the prevention, treatment, and public health aspects of a legal cannabis market. These responsibilities will transition to the Cannabis Office upon the finalization of the adult-use regulations.

#### Statutory History

R.I. General Laws § 21-28.11, known as the Rhode Island Cannabis Act, establishes the CCC and the Cannabis Office, which licenses, regulates, and enforces the legalized cannabis market. During the transitional period between DBR and the CCC becoming a standalone agency, OCR remains the regulatory entity until the regulatory transition to the Commission. The 2016 General Assembly passed the Hemp Growth Act, which gave DBR oversight of industrial hemp.

# Budget

## Rhode Island Cannabis Control Commission

	2023 Actuals	2024 Actuals	2025 Enacted Budget	2025 Revised Budget	2026 Recommended
<b>Expenditures by Program</b>					
Central Management	0	0	0	0	7,556,626
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7,556,626</b>
<b>Expenditures by Object</b>					
Salary and Benefits	0	0	0	0	4,674,454
Contract Professional Services	0	0	0	0	275,750
Operating Supplies and Expenses	0	0	0	0	1,308,922
Assistance and Grants	0	0	0	0	250,000
<b>Subtotal: Operating</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>6,509,126</b>
Capital Purchases and Equipment	0	0	0	0	1,047,500
<b>Subtotal: Other</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,047,500</b>
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7,556,626</b>
<b>Expenditures by Source of Funds</b>					
Restricted Receipts	0	0	0	0	7,556,626
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7,556,626</b>
<b>FTE Authorization</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>28.0</b>

# Personnel Agency Summary

## Rhode Island Cannabis Control Commission

	FY 2025		FY 2026	
	FTE	Cost	FTE	Cost
Classified	0.0	0	26.0	2,418,855
Unclassified	0.0	0	2.0	382,987
<b>Subtotal</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>2,801,842</b>
Transfer In		0		57,687
<b>Total Salaries</b>		<b>0</b>		<b>2,859,529</b>
<b>Benefits</b>				
Contract Stipends		0		53,075
FICA		0		216,694
Health Benefits		0		440,153
Payroll Accrual		0		16,667
Retiree Health		0		92,934
Retirement		0		912,475
<b>Subtotal</b>		<b>0</b>		<b>1,731,998</b>
<b>Total Salaries and Benefits</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,591,527</b>
<b>Cost Per FTE Position</b>		<b>0</b>		<b>163,983</b>
Statewide Benefit Assessment		0		82,927
<b>Payroll Costs</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,674,454</b>
<b>Purchased Services</b>				
Clerical and Temporary Services		0		25,000
Other Contracts		0		250,750
<b>Subtotal</b>		<b>0</b>		<b>275,750</b>
<b>Total Personnel</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,950,204</b>
<b>Distribution by Source of Funds</b>				
Restricted Receipts	0.0	0	28.0	4,950,204
<b>Total All Funds</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,950,204</b>

# Budget

## Rhode Island Cannabis Control Commission

### Central Management

<b>Expenditures by Sub Program</b>	<b>2023 Actuals</b>	<b>2024 Actuals</b>	<b>2025 Enacted Budget</b>	<b>2025 Revised Budget</b>	<b>2026 Recommended</b>
Adult Use Marijuana Program	0	0	0	0	5,770,871
Medical Marijuana Program	0	0	0	0	1,785,755
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7,556,626</b>
<b>Expenditures by Object</b>					
Salary and Benefits	0	0	0	0	4,674,454
Contract Professional Services	0	0	0	0	275,750
Operating Supplies and Expenses	0	0	0	0	1,308,922
Assistance and Grants	0	0	0	0	250,000
<b>Subtotal: Operating</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>6,509,126</b>
Capital Purchases and Equipment	0	0	0	0	1,047,500
<b>Subtotal: Other</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,047,500</b>
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7,556,626</b>
<b>Expenditures by Source of Funds</b>					
Restricted Receipts	0	0	0	0	7,556,626
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7,556,626</b>

# Personnel

## Rhode Island Cannabis Control Commission

### Central Management

		FY 2025		FY 2026	
		FTE	Cost	FTE	Cost
<b>Classified</b>					
ADMINISTRATIVE OFFICER	0124 A	0.0	0	2.0	126,438
ADMINISTRATIVE OFFICER	0324 A	0.0	0	1.0	60,667
ADMINISTRATIVE OFFICER	0A24 A	0.0	0	2.0	137,073
CHF OF INSP,OFF OF CANN REG (D	0135 A	0.0	0	1.0	110,698
CHIEF IMPLEMENTATION AIDE	0A28 A	0.0	0	1.0	87,243
CHIEF OF LEGAL SERVICES	0141 A	0.0	0	1.0	133,541
CHIEF OF STRATEGIC PLANNING- MONITORING AND EVALUATION	0143 A	0.0	0	1.0	143,547
CHIEF PUBLIC PROTECTION INSPECTOR	0A15 A	0.0	0	1.0	51,030
CHIEF PUBLIC PROTECTION INSPECTOR	0A32 A	0.0	0	7.0	689,163
ECONOMIC AND POLICY ANALYST I	0130 A	0.0	0	1.0	84,192
INTERDEPARTMENTAL PROJECT MANAGER	0139 A	0.0	0	1.0	112,929
INVESTIGATIVE AUDITOR	0133 A	0.0	0	1.0	97,871
SENIOR ECONOMIC AND POLICY ANALYST	0134 A	0.0	0	3.0	298,928
SENIOR LEGAL COUNSEL	0136 A	0.0	0	2.0	202,808
SENIOR SYSTEMS ANALYST	0A26 A	0.0	0	1.0	82,727
<b>Subtotal Classified</b>		<b>0.0</b>	<b>0</b>	<b>26.0</b>	<b>2,418,855</b>
<b>Unclassified</b>					
ADMINISTRATOR, CANNABIS OFFICE	0849 A	0.0	0	1.0	186,767
CHAIRPERSON, CANNABIS CNTL COM	0883 F	0.0	0	1.0	196,220
<b>Subtotal Unclassified</b>		<b>0.0</b>	<b>0</b>	<b>2.0</b>	<b>382,987</b>
<b>Subtotal</b>		<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>2,801,842</b>
Transfer In			0		57,687
<b>Total Salaries</b>			<b>0</b>		<b>2,859,529</b>
<b>Benefits</b>					
Contract Stipends			0		53,075
FICA			0		216,694
Health Benefits			0		440,153
Payroll Accrual			0		16,667
Retiree Health			0		92,934
Retirement			0		912,475
<b>Subtotal</b>			<b>0</b>		<b>1,731,998</b>
<b>Total Salaries and Benefits</b>		<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,591,527</b>
<b>Cost Per FTE Position</b>			<b>0</b>		<b>163,983</b>
Statewide Benefit Assessment			0		82,927

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## Personnel

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### Rhode Island Cannabis Control Commission

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#### Central Management

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	FY 2025		FY 2026	
	FTE	Cost	FTE	Cost
<b>Payroll Costs</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,674,454</b>
<b>Purchased Services</b>				
Clerical and Temporary Services		0		25,000
Other Contracts		0		250,750
<b>Subtotal</b>		<b>0</b>		<b>275,750</b>
<b>Total Personnel</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,950,204</b>
<b>Distribution by Source of Funds</b>				
Restricted Receipts	0.0	0	28.0	4,950,204
<b>Total All Funds</b>	<b>0.0</b>	<b>0</b>	<b>28.0</b>	<b>4,950,204</b>

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## Performance Measures

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### Rhode Island Cannabis Control Commission

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#### Central Management

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##### Medical Plant Tags

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The figures below represent the number of plant tags issued to medical home-grow patients. [Note: The Commission is currently revising existing regulations, which will alter the processes underlying these measures. Although the figures presented reflect performance under the previous regulatory framework, the Commission is actively developing new public performance measures and gathering baseline data to inform future target-setting efforts.]

	<i>Frequency: Annual</i>		<i>Reporting Period: State Fiscal Year</i>		
	2022	2023	2024	2025	2026
<b>Target</b>	--	--	--	--	--
<b>Actual</b>	7,742	7,970	4,924	--	--

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##### Registry Cards Issued

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The figures below represent the number of commercial registry cards issued to cannabis industry licensee staff and employees. [Note: The Commission is currently revising existing regulations, which will alter the processes underlying these measures. Although the figures presented reflect performance under the previous regulatory framework, the Commission is actively developing new public performance measures and gathering baseline data to inform future target-setting efforts.]

	<i>Frequency: Annual</i>		<i>Reporting Period: State Fiscal Year</i>		
	2022	2023	2024	2025	2026
<b>Target</b>	--	--	--	--	--
<b>Actual</b>	--	1,528	1,197	--	--

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