Department of Administration BUDGET OFFICE One Capitol Hill Providence, R.I. 02908-5886

### Memorandum

To:

The Honorable Marvin L. Abney

Chairman, House Finance Committee

The Honorable William Conley, Jr. Chairman, Senate Finance Committee

From:

Thomas A. Mullaney

Executive Director/State Budget Officer

Date:

May 23, 2019

Subject:

Amendments to FY 2019 Revised Appropriations Act (19-H-5150)

The Governor requests that several amendments be made to Article 1 of the FY 2019 Revised Appropriations Act. The amendments include changes to the appropriation amounts in Section 1 of Article 1, Relating to Making Revised Appropriations in Support of FY 2019. A description of the amendments requested is provided below. These amendments are in addition to those submitted on April 5, 2019.

If you have any questions regarding these amendments, please feel free to call me or my staff at 222-6300.

TAM: 20-Amend-32

Attachments

cc:

Sharon Reynolds Ferland, House Fiscal Advisor

Stephen Whitney, Senate Fiscal Advisor Michael DiBiase, Director of Administration

Jonathan Womer, Director, Office of Management and Budget

ARTICLE 1, RELATING TO MAKING REVISED APPROPRIATIONS IN SUPPORT OF FY 2019

SECTION 1, REVISED APPROPRIATIONS IN SUPPORT OF FY 2019

### **Department of Administration**

Reduce General Revenue in the Debt Service program, page 5, line 11 by \$781,127 from \$124,011,009 to \$123,229,882. This amendment adjusts debt service financing for several projects. First, the I-195 Land Acquisition debt service is reduced by \$643,862 due to proceeds from the sale of a parcel of land in the I-195 district. Second, the Fidelity Job Rent Credits payment is reduced by \$100,553 due to fewer jobs declared by Fidelity during FY 2019. Third, the School for the Deaf COPS debt service is reduced by \$21,723 due to available funds from the 2017 refunding. Fourth, the Central Power Plant COPS debt service is reduced by \$8,178 also due to available funds from the 2017 refunding. Finally, the Garrahy Garage project debt service is reduced by \$6,811 due to additional interest earnings on the capitalized interest fund from the 2018 issuance (19-DOA1).

Decrease General Revenue in the Central Management program, Page 1, Line 16, by \$693,000 from \$2,765,824 to \$2,072,824. This amendment reflects the third quarter report for the Department of Administration, primarily attributable to additional turnover and IT General Services savings (19-DOA2).

Decrease General Revenue in the Legal Services program, Page 1, Line 18, by \$235,575 from \$2,241,985 to \$2,006,410. This amendment reflects the third quarter report for the Department of Administration, primarily attributable to additional turnover savings (19-DOA2).

Decrease General Revenue in the Office of Management and Budget, Page 2, Line 6, by \$211,250 from \$8,231,923 to \$8,020,673. This amendment reflects the third quarter report for the Department of Administration, primarily attributable to additional turnover savings (19-DOA2).

Decrease General Revenue in the Purchasing program, Page 2, Line 15, by \$105,100 from \$3,935,824 to \$3,830,724. This amendment reflects the third quarter report for the Department of Administration, primarily attributable to additional turnover and information technology savings (19-DOA2).

<u>Increase General Revenues – Torts – Court/Awards in the General program, Page 3, Line 15 by \$170,000 from \$400,000 to \$570,000.</u> This amendment reflects projected spending in the Torts account as provided by the Attorney General's Office (19-DOA5).

Increase General Revenues – Statewide Savings Initiatives, Page 6, Line 9, by \$212,728 from (\$3,200,000) to (\$2,987,272). This adjustment accounts for the achievement of \$212,728 in savings associated with fraud and waste detection work carried out by the Office of Internal Audit that is incorporated into the estimates for Medical Assistance adopted by the May Caseload Estimating Conference (19-DOA4).

# **Department of Labor and Training**

Increase Restricted Receipts in the Workforce Development Services program on Page 9, Line 27 by \$6,101,000 from \$17,600,394 to \$23,701,394. This amendment will tie the FY 2019 budget to the anticipated Job Development Fund tax receipts and allow the Department to establish payables for grant commitments made during FY 2019, but not fully expended as of June 30, 2019 (19-DLT1).

### Department of Revenue

Reduce General Revenue in the Division of Municipal Finance, Page 10, Line 21 by \$289,479 from \$2,720,551 to \$2,431,072. This amendment reflects the third quarter report for the Department of Revenue, which projected additional turnover savings in the Division of Municipal Finance, partially due to the recent departure of the Chief (19-DOR1).

Reduce General Revenue in the Division of Taxation, Page 10, Line 23 by \$846,535 from \$28,794,677 to \$27,948,142. This amendment reflects the third quarter report for the Department of Revenue, primarily attributable to additional turnover savings (19-DOR1).

Reduce General Revenue in the Registry of Motor Vehicles, Page 10, Line 32 by \$265,614 from \$26,918,453 to \$26,652,839. This amendment reflects the third quarter report for the Department of Revenue, due in part to lower staffing and operating costs related to Real ID (19-DOR1).

Reduce General Revenue in the Division of Collections, Page 11, Line 14 by \$233,815 from \$575,908 to \$342,093. This amendment reflects the third quarter report for the Department of Revenue, primarily due to delays in hiring staff for this new program (19-DOR1).

### **General Treasurer**

<u>Increase Restricted Receipts in the Unclaimed Property program, Page 12, Line 31 by \$1,716,608 from \$25,680,883 to \$27,397,491.</u> This amendment aligns the level of financing within the Unclaimed Property program with the amounts adopted by the May 2019 Revenue Estimating Conference (19-TRS1).

### Governor's Office

<u>Decrease General Revenues in the Office of the Governor program, Page 13, Line 11 by \$220,000 from \$6,157.071 to \$5,937,071.</u> This amendment reduces funding for personnel based on current staffing levels as presented in the third quarter report (19-GOV1).

### **Executive Office of Health and Human Services**

<u>Increase General Revenues Managed Care – Medical Assistance Program, Page 13, Line 32 by \$355,423 from \$308,185,113 to \$308,540,536.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Decrease General Revenues Hospitals – Medical Assistance Program, Page 13, Line 33 by \$968,945 from \$93,087,612 to \$92,118,667.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Decrease General Revenues Nursing Facilities – Medical Assistance Program, Page 13, Line 34 by \$5,581,046 from \$153,778,428 to \$148,197,382.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Decrease General Revenues Home and Community Based Services – Medical Assistance Program, Page 14, Line 2 by \$5,534,360 from \$38,645,100 to \$33,110,740.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Increase General Revenues Other Services – Medical Assistance Program, Page 14, Line 3 by \$421,982 from \$81,124,513 to \$81,546,495.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Increase General Revenues Pharmacy – Medical Assistance Program, Page 14, Line 4 by \$203,033 from \$69,355,437 to \$69,558,470.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Decrease General Revenues Rhody Health – Medical Assistance Program, Page 14, Line 5 by \$2,523,828 from \$216,592,066 to \$214,068,238.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Increase Federal Funds Managed Care – Medical Assistance Program, Page 14, Line 7 by \$2,159,465 from \$414,999,999 to \$417,159,464.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Increase Federal Funds Hospitals – Medical Assistance Program, Page 14, Line 8 by \$4,368,945 from \$102,031,584 to \$106,400,529.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Decrease Federal Funds Nursing Facilities – Medical Assistance Program, Page 14, Line 9 by \$5,116,222 from \$164,918,840 to \$159,802,618.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Decrease Federal Funds Home and Community Based Services – Medical Assistance Program, Page 14, Line 11 by \$6,065,640 from \$42,354,900 to \$36,289,260.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Increase Federal Funds Other Services – Medical Assistance Program, Page 14, Line 12 by \$2,816,295 from \$512,113,005 to \$514,929,300.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Increase Federal Funds Pharmacy – Medical Assistance Program, Page 14, Line 13 by \$196,754 from (\$560,410) to (\$363,656).</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

<u>Decrease Federal Funds Rhody Health – Medical Assistance Program, Page 14, Line 14 by \$3,796,790 from \$235,667,272 to \$231,870,482.</u> This adjustment aligns the level of financing within this category of Medicaid expenditure with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-EOHHS1).

## Department of Children, Youth and Families

<u>Decrease General Revenue in the Central Management Program, Page 14, Line 22, by \$931,483 from \$10,553,489 to \$9,622,006.</u> This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which identified savings in operating supplies and personnel relative to the Governor's FY 2019 Revised Budget (19-DCYF1).

Increase General Revenue in the Children's Behavioral Health Program, Page 14, Line 26, by \$192,319 from \$6,825,186 to \$7,017,505. This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which identified heightened personnel costs, partially offset by lower than anticipated costs for direct services relative to the Governor's FY 2019 Revised Budget (19-DCYF1).

<u>Decrease General Revenue in the Juvenile Corrections Program, Page 14, Line 31, by \$201,444 from \$22,587,582 to \$22,386,138</u>. This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which identified savings in operating supplies and assistance and grants relative to the Governor's FY 2019 Revised Budget (19-DCYF1).

Increase General Revenue in the Child Welfare Program, Page 15, Line 7 by \$7,255,358 from \$131,886,043 to \$139,141,401. This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which reflected heightened costs for direct services, most notably high-end residential placements (19-DCYF1).

<u>Increase Federal Funds in the Central Management Program, Page 14, Line 23, by \$168,340 from \$3,815,585 to \$3,983,925.</u> This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which includes additional federal resources within this program based on the most recent cost allocation plan (19-DCYF1).

Decrease Federal Funds in the Children's Behavioral Health Program, Page 14, Line 27, by \$318,153 from \$6,673,013 to \$6,354,860. This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which identified lower than anticipated expenditures

for direct services and operating costs relative to the Governor's FY 2019 Revised Budget (19-DCYF1).

Decrease Federal Funds in the Juvenile Correctional Services Program, Page 14, Line 32, by \$68,858 from \$163,345 to \$94,487. This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which identified savings in personnel relative to the Governor's FY 2019 Revised Budget (19-DCYF1).

Increase Federal Funds in the Child Welfare Program, Page 15, Line 10, by \$5,036,410 from \$50,589,629 to \$55,626,039. This adjustment aligns recommended expenditures in this program with the Third Quarter Report, which reflected heightened costs for direct services, most notably high-end residential placements. (19-DCYF1).

# **Department of Human Services**

Increase Federal Funds in the Individual and Family Support Program, Page 17, Line 8 by \$209,978 from \$104,642,427 to \$104,852,405. This adjustment reflects the redirection of funds for statewide internal services, which were erroneously included in the Rhode Island Works Program in the Governor's FY 2020 Recommended Budget (20-DHS2).

Decrease General Revenue in the Supplemental Security Income Program, Page 17, Line 30 by \$705,450 from \$19,944,100 to \$19,238,650. This adjustment aligns the level of financing within this program with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-DHS1).

Decrease General Revenues in the Rhode Island Works Program, Page 17, Line 32 by \$780,354 from \$10,669,986 to \$9,889,632. This adjustment aligns the level of financing within this program with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-DHS1).

Decrease Federal Funds in the Rhode Island Works Program, Page 17, Line 33 by \$2,770,169 from \$86,880,323 to \$84,110,154. This amendment is comprised of three changes: 1) A decrease of \$2,559,772 to align financing within this program with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-DHS1); and 2) A decrease of \$209,978 to reflect the redirection of funds for statewide internal services, which were erroneously included in the Rhode Island Works Program in the Governor's FY 2019 Revised Budget (19-DHS2); 3) A decrease of \$3,419 to remove erroneously budgeted operating codes (19-DHS3).

Decrease General Revenue in the Other Programs Program, Page 18, Line 1 by \$136,680 from \$1,133,280 to \$996,600. This adjustment aligns the level of financing within this program with caseloads as adopted by the May 2019 Caseload Estimating Conference (19-DHS1).

### **Elementary and Secondary Education**

Increase Federal Funds in the Administration of the Comprehensive Education Strategy program, Page 21, Line 12 by \$170,000 from \$217,405,981 to \$217,575,981. This increase represents the Department receiving a new federal grant for the development of a STEM (science, technology, engineering and mathematics) apprenticeship program (19-RIDE1).

Increase Restricted Receipts in the Davies Career and Technical School program, Page 21, Line 21, by \$74,000 from \$3,973,067 to \$4,047,067. This increase is comprised of two changes: 1) A \$60,000 increase in anticipated collections for the Davies' National School Breakfast and Lunch program (19-RIDE2); 2) A \$14,000 increase in charitable grant collections largely attributable to the Rhode Island Foundation (19-RIDE3).

Increase General Revenues in the Education Aid program, Page 22, Line 14 by \$16,706 from \$910,167,291 to \$910,183,997. This increase represents the actual expenditures for the School Resource Officer (SRO) Categorical Fund, which finances half of the total personnel costs of newly hired SROs (19-RIDE4).

<u>Increase Restricted Receipts in the Education Aid program, Page 22, Line 15 by \$3,912,415 from \$26,516,818 to \$30,429,233.</u> This increase aligns expenditures with the anticipated resources collected from Local Education Authorities (LEAs) who participate in the Statewide Student Transportation Program (19-RIDE5).

# **Public Higher Education**

Decrease General Revenues in the Office of the Postsecondary Commissioner (OPC) program, Page 23, Line 1 by \$355,297 from \$16,214,222 to \$15,858,925. This decrease is comprised of two changes: 1) A \$42,188 increase representing a technical correction associated with the fixed operational costs of the Shepard Building. This amendment corrects an erroneous statewide reduction assessed to OPC (19-PHE1); 2) A \$397,485 decrease representing the actual FY 2019 cost of the RI Promise Scholarship program at the Community College of Rhode Island (19-PHE6).

Increase Federal Funds in the Office of the Postsecondary Commissioner program, Page 23, Line 8 by \$147,000 from \$3,853,542 to \$4,000,542. This increase represents the cost of OPC's NEBHE (New England Board of Higher Education) membership fees that are currently unbudgeted. This amendment will also amend the "Guaranty Agency Administration" appropriation on Line 10 of Page 23, increasing it by \$147,000 from \$400,000 to \$547,000 (19-PHE2).

Increase Restricted Receipts in the Office of the Postsecondary Commissioner program, Page 23, Line 19, by \$200,610 from \$2,852,416 to \$3,053,026. This increase is comprised of three changes:

1) A \$147,214 increase for a grant received from Walmart to establish career pathways for populations who have traditionally faced barriers to employment (19-PHE3); 2) A \$23,396 increase for a grant received from the Lumina Foundation to deploy a targeted communication strategy, including a comprehensive online portal, to dramatically increase postsecondary enrollment and success for working-age adults (19-PHE4); and 3) A \$30,000 increase to account for rental income received by the Rhode Island Nursing Education Center (RINEC) (19-PHE5).

### RI State Council on the Arts

Increase Federal Funds in the RI State Council on the Arts, Page 26, Line 10 by \$88,276 from \$723,497 to \$811,773. This increase represents the Agency's current commitment of grant awards and will be financed utilizing the federal funds carryforward from the previous fiscal year (19-ARTS1).

Increase Restricted Receipts in the RI State Council on the Arts, Page 26, Line 11 by \$10,000 from \$5,000 to \$15,000. This increase represents the Agency receiving a grant from "ArtPlace America LLC." Proceeds will support the "Arts and Health Network," a partnership between the Council and the Department of Health advancing the further integration of arts and health into the state's policy, practice, and research agendas(19-ARTS2).

# **Attorney General**

<u>Decrease General Revenues in the Criminal Program, Page 27, Line 4 by \$1,400,000 from \$17,468,037 to \$16,068,037.</u> This amendment accounts for personnel savings due to the transition of the newly elected Attorney General, as presented in the agency's third quarter report (19-AG2).

Increase Federal Funds in the Criminal Program, Page 27, Line 5 by \$350,000 from \$15,377,486 to \$15,727,486. The agency projects additional expenditures totaling \$350,000 from its Federal Forfeitures (Google Settlement) account for furniture purchases in its headquarters building (19-AG1).

<u>Decrease General Revenues in the Civil Program, Page 27, Line 9 by \$400,000 from \$5,300,974 to \$4,900,974.</u> This amendment accounts for personnel savings due to the transition of the newly elected Attorney General, as presented in the agency's third quarter report (19-AG2).

# **Department of Corrections**

<u>Increase General Revenues in the Central Management Program, Page 27, Line 23 by \$222,000 from \$16,063,550 to \$16,285,550.</u> This amendment adds funding for Human Resources Service Center charges based on projected expenditures for the remainder of the fiscal year (19-DOC1).

Increase General Revenues in the Custody and Security Program, Page 27, Line 31 by \$1,028,000 from \$141,081,841 to \$142,109,841. This adjustments funds additional overtime expenditures, which are projected to increase above the Governor's recommended budget (19-DOC1).

# Department of Environmental Management

Increase General Revenues in the Natural Resources program, Page 32, Line 10 by \$418,000 from \$21,811,733 to \$22,229,733. This amendment addresses several funding shortfalls as identified in the department's third quarter report, including additional costs for seasonal park/beach employees due to wage increases needed to address wage disparity with similar positions at municipal and private beaches. In addition, operating costs to support the parks and beaches have increased over time and non-general revenue resources used in prior years to help cover these gaps are no longer available. Expenses include security services, fleet costs, building and grounds maintenance and utilities. Finally, the payment to beach host communities for their share of parking revenues increased in FY 2019 due to higher demand in the 2018 summer season (19-DEM1).

### **Department of Transportation**

Increase Federal Funds in the Infrastructure Engineering program, Page 34, Line 1, by \$31,818. When combined with the April 5 amendment to this line item, this amendment yields a line item total of \$313,234,634. This amendment corrects the turnover savings calculation for personnel costs allocated to federal grants (19-DOT1).

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<u>Increase Gasoline Tax in the Infrastructure Engineering program, Page 34, Line 5, by \$432,511 from \$78,011,073 to \$78,443,584</u>. This amendment corrects negative account balances by replacing Highway Maintenance Account funds with Gasoline Tax funds (19-DOT2).

Decrease Rhode Island Highway Maintenance Account in the Infrastructure Maintenance program, Page 34, Line 23, by \$432,511 from \$130,688,958 to \$130,256,447. This amendment corrects negative account balances by replacing Highway Maintenance Account funds with Gasoline Tax funds (19-DOT2).

# Summary of Governor's Article 1 Amendments to FY 2019 Revised Appropriations Act (19-H-5150)

# Summary of Governor's Article 1 Amendments to FY 2019 Revised Appropriations Act (19-H-5150)

	General Revenue	Federal Funds	Restricted Receipts	Other Funds	Total	Amendment	
RI State Council on the Arts Federal Grant Funds - Significant Carryforwards RI Arts and Health Network - Grant Collections		88,276	10,000		88,276 10,000	Code 19-ARTS1 19-ARTS2	Ţ
Attorney General Additional Federal Forfeitures Expenditures Personnel Savings due to AG Transition	(0,800,000)	350,000			350,000 (1,800,000)	19-AG1 19-AG2	-
Department of Corrections Third Quarter Report Adjustment	1,250,000				1,250,000	19-DOC1	
Department of Environmental Management Third Quarter Report Adjustment	418,000				418,000	19-DEM1	•
Department of Transportation  Correct Turnover Calculation  Correct Negative Account Balances		31,818		[432,511]	31,818 [432,511]	19-DOT1 19-DOT2	
Total	(12,904,833)	(2,395,551)	12,014,633		(3,285,751)		
Grand Total	3,934,147,420	3,336,277,799	307,207,485	2,229,690,533	9,807,323,237		